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State of South Dakota

Aquatic Nuisance Species Management Plan

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**South Dakota Department of Game, Fish and Parks
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EXECUTIVE SUMMARY

89
90
91 Aquatic Nuisance Species (ANS) are a source of significant ecological and socio-
92 economic problems throughout North America. South Dakota's aquatic ecosystems have
93 already been invaded by ANS such as Eurasian water milfoil, Asian carp, and purple
94 loosestrife. While their initial impacts have been limited and localized, there is little
95 doubt that these and other ANS pose a serious threat to South Dakota's water resources.
96 The importance of South Dakota's aquatic resources requires a coherent response to the
97 threat posed by ANS. Using guidance from the National ANS Task Force and completed
98 plans from other states, this management plan was developed to address the prevention,
99 control, and effects of Aquatic Nuisance Species (ANS) that have invaded or may invade
100 South Dakota's waters. The South Dakota aquatic nuisance species management plan
101 serves as the initial step in establishing a program to specifically address ANS issues in
102 South Dakota.

103
104 The development of a state ANS management plan, as called for in Section 1204 of the
105 Nonindigenous Aquatic Nuisance Prevention and Control Act (NANPCA) of 1990,
106 provides an opportunity for federal cost-share support for implementation of the plan.
107 NANPCA, reauthorized in 1996 as the National Invasive Species Act (NISA), specifies
108 that state plans identify feasible, cost-effective management practices and measures that
109 can be implemented by the state to prevent and control ANS infestations in an
110 environmentally sound manner.

111
112 **The goals of this ANS management plan are:**

- 113
114 1. To prevent new introductions of ANS to South Dakota.
115
116 2. To educate all aquatic users of ANS risks and how to reduce the harmful impacts.
117
118 3. To prevent dispersal of established populations of ANS into uninfested waters in
119 South Dakota.
120
121 4. To eradicate or control ANS to minimize the adverse ecological, economic,
122 social, and public health effects of ANS in an environmentally sound manner.
123
124 5. To support research on ANS in South Dakota, and develop systems to disseminate
125 information.
126

127 Included in this plan are: discussions of existing ANS problems; a summary of federal,
128 regional, and state policy concerning ANS; a list of non-indigenous species known to
129 exist in South Dakota; a list of State and regional ANS of priority concern along with a
130 description of their vectors and pathways of introduction and relative levels of risk to
131 South Dakota's aquatic ecosystems.

132
133 To ensure that the goals of this plan are being effectively addressed a procedure for
134 monitoring and evaluating the implementation of strategies and tasks will be initiated.

135 This evaluation will focus on the feasibility and cost-effectiveness of management
136 activities. The plan is a working document and will be periodically updated and expanded
137 based upon the experience gained from implementation, scientific research, and the use
138 of new tools as they become available.

139
140 The effort to develop a state ANS management plan for South Dakota was led by the
141 Department of Game, Fish and Parks, Wildlife Division in collaboration with South
142 Dakota State University and members of the Aquatic Nuisance Species Plan Advisory
143 Committee, representing state, federal and tribal agencies and organizations (Appendix
144 A).

147 INTRODUCTION

148
149 Non-indigenous aquatic nuisance species (ANS) are the cause of significant ecological
150 and socio-economic problems for water users in North America. ANS have spread
151 beyond historic ranges and have adversely affected infested waters by threatening the
152 integrity of the water resources. Since non-indigenous ANS have few natural controls in
153 their new habitats, they spread rapidly, destroy native plant and animal habitat,
154 threatening the diversity and abundance of native species, and damaging industrial,
155 agricultural, and recreational activities dependent on surface waters.

156
157 A number of these ANS have become established in the United States and represent a
158 threat to the nation's aquatic resources. As the introduction and spread of ANS
159 continues, associated problems intensify and create a wide variety of ecological and
160 socio-economic problems for water users. In 1990, the Non-indigenous Aquatic
161 Nuisance Prevention and Control Act (NANPCA) was passed to address ANS problems
162 in the United States. This legislation provides for federal cost-share support for
163 implementation of state plans. While programs created by this legislation were initially
164 aimed at problems in the Great Lakes region, reauthorization of NANPCA in 1996 as the
165 National Invasive Species Act (NISA) established a national goal of preventing new ANS
166 introductions and limiting the dispersal of existing ANS in all of the states. NISA
167 specifies that state plans identify feasible, cost-effective management practices and
168 measures that can be implemented to prevent and control ANS infestations in an
169 environmentally sound manner. Approval of a state ANS management plan by the
170 Federal Aquatic Nuisance Species Task Force is required for South Dakota to be eligible
171 for federal cost-share support.

172
173 According to Rendall (1997), the following points must be considered in addressing ANS
174 issues and establishing ANS management programs. These points have provided
175 guidance in the development of this ANS long-term management plan.

- 176
- 177 • There are many pathways of introduction and spread for ANS, and most are
178 related to human activities, accidental and intentional. New species continue to
179 be introduced and spread within North America through these pathways.

180

- 181 • Introductions have many costs associated with them: control and management
182 costs; long-term ecosystem changes; and loss of recreational opportunities.
183
- 184 • Often there are few, if any, acceptable controls available for use in natural water
185 bodies once ANS become established., control efforts will be very expensive and
186 eradication is unlikely.
187
- 188 • Prevention is the best course of action. Management plans, education programs,
189 and regulations are strategies that can help prevent the spread of ANS.
190

191 The coordinated efforts contained within this plan are designed to protect residents of
192 South Dakota and the state's aquatic resources from the multitude of potential losses
193 associated with ANS plants and animals. This management plan focuses on preventing
194 the accidental introductions of new ANS, limiting the spread of existing ANS, and
195 controlling or eradicating ANS where environmentally and economically feasible. The
196 intentional introduction of non-indigenous species for aquaculture, commercial, or
197 recreational purposes is addressed to insure that these beneficial introductions do not
198 result in accidental ANS introductions, and to improve information sharing among those
199 agencies responsible for regulation of intentional introductions.
200

201 It is the intent of the State of South Dakota to prepare for the introduction of destructive
202 ANS currently found in regional waters and take measures to prevent their infestation of
203 state water bodies. With the recent discovery of several destructive ANS in South
204 Dakota, it is realized that a coordinated and effective effort to address this and other ANS
205 introductions is necessary. South Dakota has the opportunity to develop a program to
206 allow the state to quickly and effectively deal with both existing and potential ANS
207 threats before they cause significant environmental and economic damage.
208

209 In the United States, zebra mussel control cost municipalities and industries almost \$70
210 million a year between 1989 and 1995 (U.S. General Accounting Office 2001). Over the
211 next 10 years, it is estimated that the zebra mussel invasion will cost an estimated \$3.1
212 billion including cost to industry, recreation, and fisheries (Preliminary Report of the U.S.
213 Commission on Ocean Policy, governors' draft 2004). The costs and effects of exotics in
214 South Dakota have not been determined precisely; however costs are incurred in two
215 main categories. First is the loss in potential economic output, such as reductions in
216 aquaculture, fisheries, and crop production. Second is the direct cost of combating and
217 mitigating the impacts of invasion, including all forms of quarantine, control, and
218 eradication (Mack et al. 2000).
219

220 The Aquatic Nuisance Species committee was responsible for developing the South
221 Dakota ANS management plan. Members of the committee assumed an active role in
222 preparation for the plan by reviewing draft plans and providing guidance. A list of the
223 committee members is provided in Appendix A. The South Dakota Department of
224 Game, Fish and Parks (SDGFP), Wildlife Division, was the lead agency assigned to
225 coordinate the drafting of the plan.
226

227 This ANS management plan was developed to serve as a guide for state and tribal
228 agencies, local governments, and public and private aquatic resource user groups. It can
229 be used for developing management strategies, designing public awareness/educational
230 materials, and prioritizing activities related to ANS issues. While the Department of
231 Game, Fish and Parks will be the agency responsible for administration of this plan, it is
232 expected that there will be broad participation in ANS programs and activities by various
233 state and local entities. The ANS plan for South Dakota will provide guidance in
234 coordinating these programs and activities.

235

236 The South Dakota ANS management plan will be reviewed and revised annually or more
237 frequently if necessary, to address the unexpected arrival of new ANS. Development of
238 new ANS management techniques could warrant alterations in proposed management
239 strategies. The specific tasks employed to accomplish the goals and objectives of the
240 plan must remain flexible to assure efficiency and effectiveness. While this version of
241 the plan is a good starting point for identifying and integrating existing ANS programs,
242 and implementing new programs, future editions will be necessary to achieve South
243 Dakota’s ANS management goals.

244

245

246 **EXISTING ANS AUTHORITIES AND PROGRAMS**

247

248 **STATE**

249 The State of South Dakota currently has a limited number of statutory and regulatory authorities to
250 address the issue of prevention and control of ANS. Those that exist were developed in response to
251 individual target species and specific concerns as they arose. South Dakota does not have a
252 comprehensive, coordinated, and vigorously enforced policy framework to deal with ANS and their
253 effects. For this reason, one objective of South Dakota’s ANS management plan is to identify gaps
254 within state policies and statutes and develop recommendations for improvements. Such
255 improvements may entail developing new legislation and regulations, revising existing authorities,
256 and developing methods for improving enforcement, coordination, and information dissemination
257 regarding new or existing authorities.

258

259 **South Dakota Department of Game Fish and Parks (SDGFP)**

260 Mission statement: The purpose of the Department of Game, Fish and Parks is to perpetuate,
261 conserve, manage, protect, and enhance South Dakota's wildlife resources, parks, and outdoor
262 recreational opportunities for the use, benefit, and enjoyment of the people of this state and its
263 visitors, and to give the highest priority to the welfare of this state's wildlife and parks, and their
264 environment, in planning and decisions.

265

266 **Statutes and rules* related to ANS:** (Appendix C)

267

268 **Programs related to ANS**

269 **Aquatic nuisance species pages in SD fishing handbook:** Pages have been included in the
270 South Dakota fishing handbook regarding current and potential ANS threats in the state.

271 Information on the identification and threats of current ANS (e.g. Asian carp, Eurasian water-
272 milfoil, *Didymosphenia geminata*) are included, along with a list of state water bodies with

273 established ANS populations. A list of potential ANS (e.g. zebra mussels) that threaten South
274 Dakota waters are also included along with prevention measures boaters and stream anglers can
275 take to aid in the control of exotic species.

276
277 **SD aquatic nuisance species website:** A website describing ANS infestations and
278 management in South Dakota has been created and linked to the South Dakota Game, Fish and
279 Parks website. The ANS website lists infested waters across the state and describes procedures
280 to prevent the spread of ANS. The site also provides a direct link for reporting ANS sightings
281 or concerns. Drafts of the ANS management plan will be posted on the site to allow for ready
282 access for public review. Website address:

283 **<http://www.sdgfp.info/Wildlife/AquaticNuisance/AquaticNuisanceSpecies.aspx>**

284
285 **Cooperative boat and trailer wash program:** An ongoing cooperative partnership between
286 SDGFP, South Dakota Bass Anglers Sportsman Society (SD B.A.S.S), and car wash facilities
287 existing throughout the state. Facilities must have a pull-through bay large enough for easy
288 access by a vehicle towing a boat and trailer and a high pressure, hot wash system. Facilities
289 are provided with a sign indicating their participation. A list of participating facilities is
290 advertised in the South Dakota Fishing Handbook.

291
292 **Development of SD Department of Game, Fish and Parks, gear handling policy:** A set of
293 specific protocols has been established (and recently updated) for boat and assessment gear use
294 and treatment by Wildlife Division personnel in order to prevent ANS introduction or spread as
295 a result of normal work activities (Appendix G).

296
297 **South Dakota Department of Agriculture**
298 The Department of Agriculture is responsible for the promotion and enhancement of South Dakota
299 Agriculture, and for the implementation of a variety of state laws relating to agriculture.

300
301 **Statutes and rules related to ANS:** (Appendix C)

302
303 **Programs related to ANS**
304 **Listing of ANS plants as noxious weeds:** Both salt cedar and purple loosestrife have been
305 listed as noxious weeds by the South Dakota Weed and Pest Commission. This listing has
306 been accompanied by increased public education efforts through pamphlets and news media
307 announcements throughout the state.

308
309 **Salt cedar control:** SD Department of Agriculture has used herbicide treatments to control or
310 eliminate current salt cedar (*Tamarix spp.*) distributions and is currently testing directed
311 biological control measures with the release of small populations of a defoliating beetle specific
312 to salt cedar.

313
314 **Purple loosestrife** SD Department of Agriculture has an established program that raises bio-
315 control agents for purple loosestrife and has used this treatment to actively eliminate a number
316 of infestations.

317

318 **South Dakota Animal Industry Board**

319 The mission of the South Dakota Animal Industry Board (SDAIB) is to prevent the importation of
320 animal diseases in the state by requiring health certificates, permits, and tests on all imported
321 animals.

322

323 **Statutes and rules related to ANS:** (Appendix C)

324

325 **South Dakota Department of Environment and Natural Resources**

326 The mission of the South Dakota Department of Environment and Natural Resources (DENR) is to
327 protect public health and the environment by providing environmental monitoring and natural
328 resource assessment, technical and financial assistance for environmental projects, and
329 environmental regulatory services.

330

331 **Programs related to ANS**

332 **Surface water quality program:** The primary responsibilities of the program are; regulate
333 (permit) and monitor discharges of wastewater, establish surface water quality standards; and
334 conduct routine monitoring of surface water to ensure the state's natural resources are protected.

335

336 **Department of Wildlife and Fisheries, South Dakota State University,**

337 The Mission of the SDSU, Department of Wildlife and Fisheries is to determine wildlife and
338 fisheries management research needs, primarily in the Northern Great Plains, and address those
339 needs through basic and applied investigations and graduate student mentoring, so as to promote
340 biodiversity and sustainability of natural resources. To provide the service of transferring
341 information on the sustainable use of wildlife and fisheries resources to a variety of publics; serve
342 professional, governmental, and citizen organizations that are concerned with these natural
343 resources; and promote faculty development.

344

345 **Programs related to ANS**

346 **Influence of an introduced diatom (*Didymosphenia geminata*) and directed control**
347 **measures on the biological community composition of Rapid Creek.** SDGFP, with
348 cooperation from SDSU is currently studying the impact of *Didymosphenia geminata* on
349 benthic and fish community composition of Rapid Creek below Pactola Dam. This research is
350 also studying the effects of control measures (localized nutrient enrichments) on
351 *Didymosphenia geminata* distribution and overall stream biological community composition.

352

353 **Assessment of summer macroinvertebrate assemblages and densities in the Missouri**
354 **River between Ft Randall and Gavins Point Dams:** SDGFP, USFWS, SDSU, 2005-7. This
355 project was primarily funded by a SD State Wildlife Grant starting July 1, 2005. The project
356 primary goal was a determination of prey availability to juvenile hatchery-reared pallid
357 sturgeon. A concurrent benefit included an active monitoring program for macroinvertebrate
358 ANS; primarily zebra mussels. Active sampling of deepwater benthos and placement of
359 colonization plates in the Missouri River resulted in a spatially expansive monitoring program
360 for zebra mussels in SD and NE. Sample processing occurred during winter 2006-07 and data
361 analysis and report writing are now complete.

362

363 **Drafting of an aquatic nuisance species risk assessment for South Dakota:** The
 364 GFP Wildlife Division has contracted with SDSU to research, design, and draft a risk
 365 assessment for aquatic nuisance species for the State of SD. This risk assessment will
 366 allow the drafters of the State ANS management plan to identify ANS risks relevant
 367 to SD and objectively design management practices to most efficiently use resources
 368 to prevent and control the most severe threats to the State's critical habitats and biota.

369
 370 **Animal Disease Research and Diagnostic Laboratory (ADRDL), South Dakota State**
 371 **University**

372 The mission of ADRDL is to provide high quality veterinary diagnostic services as a means to
 373 promptly and accurately establish causes of animal health problems. This mission
 374 encompasses the surveillance and diagnoses of aquatic animal diseases. ADRDL is approved
 375 by USDA/APHIS to conduct diagnostic testing for export certification for the Viral
 376 Hemorrhagic Septicemia virus (VHS). VHS is on the SD ANS watch list and ADRDL is
 377 assisting SDGFP with its survey of the state for this virus.

378
 379 **FEDERAL**

380
 381 **U.S. Fish and Wildlife Service**

382 The U.S. Fish and Wildlife Service (USFWS) provides federal funding for implementation of
 383 state and regional ANS management plans that have been approved by the Aquatic Nuisance
 384 Species Task Force (ANSTF). One of the major USFWS efforts on ANS is **The 100th**
 385 **Meridian Initiative***. The goals of The 100th Meridian Initiative are to: 1) prevent the
 386 spread of zebra mussels and other ANS in the 100th meridian jurisdictions and west, and 2)
 387 monitor and control zebra mussels and other ANS if detected in these areas. These goals will
 388 be attained through the implementation of the following six components: 1) information and
 389 education, 2) voluntary boat inspections and boater surveys, 3) involvement of those who
 390 haul boats for commercial purposes, 4) monitoring, 5) rapid response, and 6) evaluation.
 391 This initiative represents a large-scale focused and coordinated effort, working with federal,
 392 state, provincial and tribal entities, potentially affected industries, and other interested parties
 393 to address possible pathways of introduction to prevent the spread of zebra mussels. The
 394 success of this initiative depends on the commitment of these groups to combat the spread of
 395 this destructive invader.

396
 397 **The Aquatic Nuisance Species Task Force (ANSTF)** is an intergovernmental organization
 398 dedicated to preventing and controlling aquatic nuisance species, and implementing the
 399 Nonindigenous Aquatic Nuisance Prevention and Control Act (NANPCA) of 1990. The various
 400 NANPCA mandates were expanded later with the passage of the National Invasive Species Act
 401 (NISA) in 1996. The ANSTF consists of 10 Federal agency representatives and 12 Ex-officio
 402 members, and is co-chaired by the U.S. Fish and Wildlife Service and National Oceanic and
 403 Atmospheric Administration. The Task force coordinates governmental efforts dealing with ANS
 404 in the U.S. with those of the private sector and other North American interests via regional panels
 405 and issue-specific committees and work groups.

406 The ANSTF will develop and implement a program for waters of the U.S. with the following
 407 five goals:

- 408 • develop strategies to identify and reduce the risk of harmful aquatic species being
- 409 introduced into waters of the U.S.;
- 410 • minimize the harmful effects of ANS already introduced into waters of the U.S.;
- 411 • facilitate research to address the threat and harmful effects of ANS;
- 412 • increase public understanding of the importance of reducing the introduction, spread, and
- 413 impact of ANS and recommend appropriate domestic and international actions;
- 414 • maximize the organizational effectiveness of the ANSTF.

415

416 **Statutes and rules related to ANS: (Appendix C)**

417

418 **Programs related to ANS**

419 **Aquatic Nuisance Prevention and Control Act of 1990** (NANPCA, PL 101-646). This
420 law established the ANSTF which is jointly chaired by the USFWS and the National
421 Oceanic and Atmospheric Administration (NOAA). The ANSTF is charged with
422 coordinating state and federal efforts related to ANS, and the efforts of the private sector
423 and Canada. NANPCA was reauthorized and amended in 1996 by passage of the
424 National Invasive Species Act (NISA).

425

426 **National Invasive Species Act (NISA)**. This later legislation provides guidance for the
427 preparation of state ANS management plans for submission to, and approval by, the
428 ANSTF. Following approval, the states are expected to use their ANS management plan
429 as a template for federal grant applications for work on invasive species within the state.

430

431 **Distribution and diet of young of year (YOY) bighead and silver carp on the Upper**
432 **Missouri River and influence of their presence and absence on native fish diet and**
433 **distribution:** Great Plains U.S. Fish and Wildlife Service, Pierre, SD, 2003-4. This
434 research studies nursery habitat and diets of larval and juvenile, bighead, and silver carp
435 in the Missouri River and their relationship on the native YOY fish community.
436 Sampling above and below Gavins Point Dam on the Missouri River (current upstream
437 limit of Asian carp distribution) was used to compare potential differences in larval fish
438 densities, diets and community composition.

439

440 **Pallid sturgeon and associated Missouri River fish community monitoring program**

441 A multi agency (state and federal) team of biologists using standardized gears and
442 methods to assess the fish community, including potential detection of ANS. The
443 program has been ongoing in SD downstream of Fort Randall Dam since 2003 (USFWS)
444 and downstream of Gavins Point Dam since 2005 (SDGFP).

445

446 **Triploid grass carp certification program**

447 The SDFGP regulates all introductions of fish or fish eggs into South Dakota Waters
448 (SDCL 41-13-3). This authority includes the introduction of grass carp for weed control
449 purposes. Only certified triploid (sterile; USFWS) grass carp can be used following
450 inspection and authorization by SDGFP. Proof of origin and certification shall
451 accompany shipment of fish to be introduced. Entities wishing to introduce grass carp

452 for weed control must follow “Guidelines and Precautions; Introduction of Triploid
453 (sterile) Grass Carp”; SDGFP (1996).

454

455 **U.S. Corps of Engineers**

456 It is the policy of the Corps of Engineers to develop, control, maintain, and conserve the
457 nation’s water resources in accordance with the laws and policies established by Congress
458 and the Administration. The Corps’ Zebra Mussel Research Program (ZMRP) was
459 authorized by the Non-indigenous Aquatic Nuisance Prevention and Control Act of 1990,
460 Public Law 101-646, and is the only federally authorized research program for the
461 development of technology to control zebra mussels. The Corp’s ANS programs were
462 integrated into the ANS Task Force to ensure total coordination and leveraging to address all
463 ANS issues.

464

465 **United States Department of Agriculture - Animal and Plant Health Inspection**
466 **Service (USDA-APHIS).**

467 A multi-faceted agency with a broad mission area that includes protecting and promoting
468 U.S. agricultural health, regulating genetically engineered organisms, administering the
469 Animal Welfare Act, and carrying out wildlife damage management activities. These
470 efforts support the overall mission of USDA, which is to protect and promote food,
471 agriculture, natural resources and related issues. On Oct. 24, 2006, APHIS issued an
472 emergency order which prohibited the importation of certain species of live fish from two
473 Canadian provinces into the United States and the interstate movement of the same
474 species from the eight states bordering the Great Lakes due to outbreaks of viral
475 hemorrhagic septicemia (VHS).

476

477 **REGIONAL COOPERATION**

478

479 **The Western Regional Panel (WRP) on ANS***: Formed under a provision of the National
480 Invasive Species Act (NISA). The goal of the WRP is to protect limited western aquatic resources
481 by preventing the introduction and spread of exotic nuisance species into western marine and
482 freshwater systems through the coordinated management and research activities of state, tribal,
483 federal, commercial, environmental, research entities and other regional panels. The WRP was
484 formed to help limit the introduction, spread, and impacts of ANS into western North America.
485 The WRP encompasses an extensive geographic range, all states and provinces west of the 100th
486 Meridian as well as Guam, Hawaii and Alaska.

487

- 488 **WRP Goals**
- 489 • Identify Western Region priorities for responding to aquatic nuisance species.
 - 490 • Make recommendations to the Task Force regarding an education, monitoring (including
491 inspection), prevention, and control program to prevent the spread of the zebra mussel west
492 of the 100th Meridian.
 - 493 • Coordinate, where possible, other aquatic nuisance species program activities in the West
494 not conducted pursuant to the Act.
 - 495 • Develop an emergency response strategy for Federal, State, and local entities for new
invasions of aquatic nuisance species in the region.

- 496 • Provide advice to public and private individuals and entities concerning methods of
- 497 preventing and controlling aquatic nuisance species infestations.
- 498 • Submit an annual report to the Task Force describing activities within the western region
- 499 related to aquatic nuisance species prevention, research and control.

500
 501 **The Mississippi River Basin Regional Panel (MRBP) on ANS***: Formed under a provision of
 502 NISA to identify priorities for activities, develop and submit recommendations to the national
 503 ANSTF, coordinate aquatic nuisance species program activities, advise public and private interests
 504 on control efforts, and submit an annual report to the ANSTF describing prevention, research, and
 505 control activities in the Mississippi River Basin. This panel includes representatives from federal,
 506 state, tribal, and local agencies and from private environmental and commercial interests. **The**
 507 **Mississippi Interstate Cooperative Resource Association (MICRA)** has hosted the MRBP since
 508 2003 under the oversight of the ANSTF. Members states include: AL, AR, CO, GA, IL, IN, IA,
 509 KS, KY, LA, MN, MS, MO, MT, NE, NY, NC, ND, PA, OH, OK, SD, TN, TX, VA, WV, WI,
 510 and WY.

511 Goals

- 512 • Identify priorities for activities in the Mississippi River Basin (Basin).
- 513 • Develop and submit recommendations to the national Aquatic Nuisance Species Task
- 514 Force (ANSTF) (established via Public Law 101-646).
- 515 • Coordinate aquatic nuisance species program activities in the Basin.
- 516 • Advise public and private interests on control efforts.
- 517 • Submit an annual report to the ANSTF describing prevention, research and control
- 518 activities in the Basin.

519 ***(SD has representation on the WRP, MRBP panels and The 100th Meridian Initiative)**

520
 521
 522
 523 **DEFINITION AND RANKING OF ANS RISKS IN SOUTH DAKOTA**

524
 525 **Summary**

526 Aquatic nuisance species threaten South Dakota’s aquatic communities and associated
 527 habitats. The SDGFP contracted with Dr. Katie Bertrand, SDSU, to draft an aquatic
 528 nuisance species risk assessment that evaluated and prioritized the risks posed by aquatic
 529 nuisance species to South Dakota’s aquatic environments. The ultimate aim of the risk
 530 assessment was to provide criteria with which to draft a state aquatic nuisance species
 531 management plan. Specifically, the objectives of the risk assessment include: 1)
 532 identification of aquatic nuisance species risks relevant to SD, 2) compilation of aquatic
 533 nuisance species biology, vectors, and pathways based on literature and communication
 534 with state and regional experts, and 3) qualitative expert ranking of aquatic nuisance
 535 species threats. The risk assessment process identified 61 “species of concern”,
 536 considered most relevant to SD, 13 of which were identified as “species of primary
 537 concern”.

538
 539 **Background**

540 Risk assessment is a tool used to identify and evaluate priorities and develop strategic
 541 plans to address issues across a variety of professional and scientific disciplines. The

542 Federal Aquatic Nuisance Species Task Force developed a Generic Nonindigenous
 543 Aquatic Organisms Risk Analysis Review Process in 1996 (RAM 1996) to estimate the
 544 risk associated with the introduction of nonindigenous aquatic organisms and
 545 strategically manage for that risk. They defined risk assessment as “a process to evaluate
 546 the risk associated with individual pathways and recently established nonindigenous
 547 organisms”, whereas risk management is “the practical operational approach to reducing
 548 both the probability of unintentional introductions and the risk associated with intentional
 549 introductions” (RAM 1996). It is recommended that risk assessments be reviewed and
 550 revised regularly because perceived threats are constantly changing along with associated
 551 assessment criteria.

552

553 **Methods/Results**

554 The SD ANS risk assessment has combined analyses of vectors, pathways, and species to
 555 qualitatively estimate likelihoods of ANS introduction, establishment, and invasiveness
 556 in SD. Analyses specifically focused on aquatic organisms relevant to SD and their
 557 associated habitats. Pathways are the routes between source and recipient regions, and
 558 vectors are the manners in which species are carried along pathways (Mack 2004). Data
 559 were obtained primarily from license sales and user surveys; specifically the 2006 SD
 560 non-resident angler license, and 100th Meridian Initiative databases.

561

562 Interstate pathways of highest intensity for SD included source areas originating in: MN,
 563 IA, NE, ND, and CO. In 2006, over 70% of non-resident angler licenses were sold to
 564 individuals in these five states. These pathways were associated with at least two
 565 vectors: bait, and boat-barge-equipment. These pathway data are supported by the 100th
 566 Meridian Initiative boater survey, which indicated that in 1999, 89% of non-resident
 567 boaters originated from the states of: IA (38%), NE (31%), and MN (20%). Remaining
 568 states were represented by 2% or less of the total non-resident boaters interviewed.

569

570 Vectors were selected from the global list of transportation-related, living industry, and
 571 miscellaneous vectors compiled by the National Invasive Species Council (NISC 2007).
 572 Although ANS have the potential to move along any of the vectors listed by the NISC,
 573 only a subset of those vectors were relevant to SD. Vectors selected include: bait
 574 (collection, sale, fishing, and disposal), boat-barge-equipment (i.e., stowaways or
 575 hitchhikers in holds and surface-fouling organisms on boats and water-based sporting and
 576 commercial equipment), intentional stocking, intentional planting, aquaculture, aquarium
 577 animals, parasites, sportsmen-outdoor-home-garden shows, plant-animal importation for
 578 research, soil-sod-media, and aquatic plant trade.

579

580 Literature sources and expert opinion was used to determine ANS that could: 1) be
 581 carried within a relevant vector, 2) occur in an important pathway, and 3) potentially
 582 survive in SD. Organisms meeting these criteria were assembled into a list of 61 “species
 583 of concern” to SD (Appendix D). These species included: 15 plants (includes 1 diatom),
 584 14 invertebrates, and 31 vertebrates and associated vertebrate pathogens or parasites. At
 585 least one-third (22) of these species have been introduced or are currently established in
 586 SD, the remaining species (39) are in pathways relevant to SD. Intentional stocking was
 587 the vector associated with the greatest percentage (34.4%) of introductions, including 15

588 fishes and 5 invertebrates. The boat-barge-equipment vector was implicated in the
 589 movement of nearly 23% of the 61 species, including: 4 fishes, 7 invertebrates, and 2
 590 plants.

591

592 This list of species of concern was then examined by a panel of 20 experts in the areas of:
 593 invasive species, fisheries science, and fish health, aquatic and semi-aquatic plants
 594 (Appendix E). The panel of experts selected 13 species of concern representing the
 595 greatest threat to SD for inclusion on a list of “species of primary concern” (listed below).
 596 This list of species of primary concern was then subjected to individual, qualitative
 597 organism risk assessments based on threat and certainty levels (Appendix F). Panel
 598 experts qualitatively rated each species (high, medium, or low risk) and provided
 599 uncertainty estimates for probability and consequences of establishment (very certain,
 600 reasonably certain, moderately certain, reasonably uncertain, or very uncertain).
 601 Literature sources and expert opinion were then used to assemble biological descriptions
 602 for each species of primary concern, including information on: native range, current
 603 distribution, physicochemical tolerances, life history, trophic ecology, ecosystem effects,
 604 and invasion history (listed below). The remaining species of concern ($n=48$) were
 605 considered of less potential threat to SD and are described as “species of secondary
 606 concern”.

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608 **Aquatic Nuisance Species of Primary Concern for South Dakota**

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- **Brittle naiad** (*Najas minor*)
- **Curly pondweed** (*Potamogeton crispus*)
- **Didymo** (*Didymosphenia geminata*)
- **Eurasian water-milfoil** (*Myriophyllum spicatum*)
- **New Zealand mudsnail** (*Potamopyrgus antipodarum*)
- **Rusty crayfish** (*Orconectes rusticus*)
- **Zebra mussel** (*Dreissena polymorpha*)
- **Quagga mussel** (*Dreissena rostriformis bugensis*)
- **Bighead carp** (*Hypthalmichthys nobilis*)
- **Black carp** (*Mylopharyngodon piceus*)
- **Common carp** (*Cyprinus carpio*)
- **Grass carp** (*Ctenopharyngodon idella*)
- **Silver carp** (*Hypthalmichthys molitrix*)
- **VHS** (Viral hemorrhagic septicemia)

624 **Biological Descriptions**

626 **Plants / algae**

628 **Brittle naiad** (*Najas minor*)

629 Brittle naiad is an annual submersed aquatic plant that primarily reproduces sexually by
 630 seeds. This species is native to Eurasia but has been introduced to lakes and streams
 631 throughout the Midwest and northeastern United States. Although in some circumstances
 632 brittle naiad can provide food and habitat for fishes and aquatic invertebrates, it often
 633 represents a threat by growing up to 1 meter above the bottom, effectively out-competing

634 native aquatic plants. An established population of brittle naiad currently exists in SD in
635 McCook Lake, Union County.

636

637 **Curly pondweed (*Potamogeton crispus*)**

638 Curly pondweed or curly-leaf pondweed is a submerged aquatic perennial plant native to
639 Eurasia having leaves with crisped or wavy margins (Ode 2006). This species exhibits
640 maximum growth, flowers, and can reproduce vegetatively through structures called
641 turions, in late spring (Sastroutomo 1981). These turions remain dormant until late
642 summer, when they either initiate germination or continue dormancy for up to five years.
643 Curly pondweed grows throughout the winter, even under snow-covered ice (Stuckey
644 1979). Curly pondweed currently has established populations in SD in Big Stone,
645 Sheridan and Canyon Lakes, Rapid Creek, Angostura Reservoir and in the Missouri
646 River in Lakes Oahe, Sharpe, Lewis and Clark, and below Fort Randall and Gavins Point
647 Dams, and in Burbank Lake, Clay County.

648

649 **Didymosphenia/ “didymo” (*Didymosphenia geminata*)**

650 *Didymosphenia geminata* or “didymo” is a stalked diatom species native to North
651 America and Europe that occurs primarily in low-nutrient, montane or northern streams.
652 The stalk may attach to rocks, plants, or any other submerged substrate. It is not the
653 diatom cell itself that is responsible for the negative impacts of didymo, but the massive
654 production of extracellular stalk material which can form nuisance growths that extend
655 for greater than 1 km and persist for several months of the year. To the observer, these
656 mats appear as fiberglass insulation, tissue paper, or “rock snot”. These dense blooms
657 may out-compete other algal and plant species, through light and nutrient limitation, and
658 may impede the feeding and mobility of aquatic invertebrates and fishes (Spaulding and
659 Elwell 2007). Didymo has been expanding its range over the past several years and
660 developing nuisance populations in North America, Europe, and New Zealand. An
661 established population of *Didymosphenia geminata* currently exists in SD in Rapid Creek,
662 Pennington County in the Black Hills.

663

664 **Eurasian water-milfoil (*Myriophyllum spicatum*)**

665 Eurasian water-milfoil is a submerged aquatic plant that grows in water depths of 1–10 m
666 and tolerates a pH range of 5.4–11 (Aiken et al. 1979). It is native to Europe, Asia, and
667 northern Africa and exotic to the US (Jacono and Richardson 2008). This species
668 primarily reproduces vegetatively through fragmentation and stolons (runners) (Aiken
669 1979; Madsen et al. 1988). It breaks dormancy in early spring, sometimes out-competing
670 native vegetation by forming a dense canopy. In areas without vegetation, the
671 introduction of Eurasian water-milfoil may increase habitat for aquatic invertebrates and
672 fishes, but in areas where Eurasian water-milfoil replaces native vegetation (e.g.,
673 *Potamogeton spp.*) it can reduce aquatic invertebrate diversity and abundance and
674 increase the relative abundance of small-bodied fishes (Keast 1984; Engel 1995).
675 Established populations of Eurasian water-milfoil currently exist in SD in Lake Sharpe on
676 the Missouri River.

677 **Invertebrates**

678

679 **New Zealand mudsnails (*Potamopyrgus antipodarum*)**

680 New Zealand mudsnails are small (adults typically range from 5–12 mm long) gastropod
 681 (snail) species that grazes algae from the bottom of standing and moving freshwater
 682 habitats and can rapidly assume densities up to 750,000 m² through parthenogenesis
 683 (asexual reproduction; Hall et al. 2003; Richards 2004). This species competes with
 684 native aquatic invertebrates for food and may negatively affect trout feeding because of
 685 their lack of palatability and relative abundance compared with native aquatic
 686 invertebrates (Vinson *in press*). New Zealand mudsnails do not currently exist in SD.

687

688 **Dreissenid /zebra and quagga mussels (*Dreissena polymorpha* and *Dreissena*
689 *rostriformis bugensis*)**

690 Two of the best-known aquatic nuisance species in the US, zebra and quagga mussels, are
 691 sessile (non-moving) filter-feeders that reproduce sexually, disperse via larvae called
 692 veligers, and occupy a wide range of aquatic habitats. Their primary requirement for
 693 colonization is a hard surface to which they can attach. Zebra and quagga mussels are
 694 highly opportunistic, reproduce rapidly, and consume large quantities of microscopic
 695 aquatic plants and animals from the water column (Trometer et al. 1999). These species
 696 are native to the Black, Caspian, and Asov Seas and exotic to the US. Zebra mussel
 697 veligers were collected in zooplankton tows below Fort Randall and Gavins Point Dams
 698 in 2003, however to this date (2008), no live adult zebra or quagga mussels have been
 699 found above Gavins Point Dam on the Missouri River or in any other waterbodies in SD.

700

701 **Rusty crayfish (*Orconectes rusticus*)**

702 Rusty crayfish is an herbivorous (plant-eating) crustacean that reproduces sexually and is
 703 native to the Ohio, Tennessee, and Cumberland River drainages of the US. It has been
 704 expanding rapidly from its native range through a number of vectors. This species is
 705 generally larger and more aggressive, and may out-compete native crayfishes resulting in
 706 changes to aquatic invertebrate communities and possibly influencing higher-order
 707 consumers. Rusty crayfish have not been detected in SD to this date.

708

709 **Vertebrates and associated pathogens**

710

711 **Common carp (*Cyprinus carpio*)**

712 Common carp are native to Eurasia and exotic to the US. They are prolific and
 713 widespread bottom-feeding fishes that reproduce sexually. SD anglers do not consider
 714 common carp a desirable sport fish, but carp are commercially harvested from SD waters
 715 and sold at markets in larger metropolitan areas. In addition to their competition with
 716 native fishes, common carp can disrupt benthic (bottom-dwelling) communities and alter
 717 the functioning of aquatic ecosystems. Common carp can be found in most waters
 718 throughout SD.

719

720 **Silver/Bighead carp (*Hypophthalmichthys molitrix* and *Hypophthalmichthys nobilis*)**

721 Silver and bighead carp are considered jointly here because of their propensity to
 722 hybridize (interbreed) and the similarity of their ecological roles and biology. Both fish

723 are native to Asia and were originally introduced to the US in the 1970's and 80's to
 724 control phytoplankton (algae that are suspended in the water) in nutrient-rich water
 725 bodies and as a food fish, but later escaped to the Mississippi River drainage. Both
 726 species are prolific spawners and are now widespread in the Mississippi watershed and its
 727 tributaries. Silver carp are listed as an injurious species by the US Fish and Wildlife
 728 Service under the provisions of the Lacey Act (USFWS 2007a). Silver and bighead carp
 729 have been documented in SD in the Missouri River below Gavins Point Dam, in the Big
 730 Sioux River through Union and Lincoln counties, in the James River north to Huron, and
 731 Lower Vermillion River through Clay and Union counties.

732

733 **Black carp (*Mylopharyngodon piceus*)**

734 Black carp is a molluscivore (feed on clams and snails) native to eastern Asia that was
 735 introduced (most recently of all the Asian carps) to the United States as a biocontrol
 736 agent in aquaculture facilities to control snails that can often serve as hosts to parasitic
 737 fish diseases. The fish subsequently escaped into the Mississippi river drainage. Black
 738 carp are listed as an injurious species by the US Fish and Wildlife Service under the
 739 provisions of the Lacey Act (USFWS 2007b). Black carp closely resemble grass carp
 740 and are widely tolerant of a range of lentic and lotic freshwater habitats. Currently, black
 741 carp have not been detected in SD.

742

743 **Grass carp (*Ctenopharyngodon idella*)**

744 Grass carp, native to China have been stocked extensively since 1963 (Mitchell and Kelly
 745 2006) as a biocontrol for aquatic plants across a wide array of habitat types (to minimize
 746 the threat of natural plant reproduction and the establishment of undesirable plant
 747 populations). Grass carp decrease aquatic plant abundance but can increase algal
 748 abundance, nitrate-nitrogen and total phosphorus, and may also increase abundances of
 749 phytoplankton, zooplankton and benthic (bottom dwelling) animals (Kirkagac and Demir
 750 2004). Grass carp can produce many offspring, and are capable of long-distance
 751 migration and dispersal (Fuller et al. 1999). SD requires that only sterile, triploid grass
 752 carp are stocked in state waters, however naturally reproducing populations currently
 753 exist in Yankton, Hutchinson and Hanson counties.

754

755 **Viral Hemorrhagic Septicemia (VHS)**

756 Viral hemorrhagic septicemia (VHS) is a serious virus of fresh and saltwater fish (at least
 757 50 species) that is causing concern in the Great Lakes region of the US and Canada.
 758 VHS virus is a rhabdovirus (rod-shaped virus) that affects fish of all size and age ranges
 759 but does not pose any threat to human health. VHS can cause hemorrhaging of fish
 760 tissue, including internal organs, and can cause the death of infected fish. Once a fish is
 761 infected with VHS, there is no known cure. Not all infected fish develop the disease, but
 762 they can carry and spread the disease to other fish. The virus was apparently present in
 763 the Great Lakes region since 2003 where fish kills have been reported since 2005. VHS
 764 has been blamed for fish kills in Lake Michigan, Lake Huron, Lake St. Clair (MI), Lake
 765 Erie, Lake Ontario, the St. Lawrence River, and some inland waters in NY, WI and MI.
 766 The World Organization of Animal Health has categorized VHS as a transmissible
 767 disease with the potential for profound socio-economic consequences (New York
 768 Department of Environmental Conservation 2008). SD's Fish Health Management Plan

769 and Risk Assessment Protocols lists VHS as “emergency prohibitive”, which are
 770 pathogens not known to be present in SD, have the potential to cause severe mortality,
 771 and cannot be controlled (Cordes 2006). Current testing throughout the state of SD has
 772 not detected the existence of VHS in State waters.

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775

STATUS OF AQUATIC NUISANCE SPECIES IN SOUTH DAKOTA

776

777 All non-indigenous species affect native species and habitat in some manner, but not all
 778 of them pose a significant threat, and some provide an economic and recreational benefit
 779 in certain areas. It is a difficult task to predict the effects that species will have once they
 780 are introduced. Although ANS problems are relatively new to South Dakota, 8 of 14
 781 species on our list of “primary concern” mentioned in the previous text (brittle naiad,
 782 curly pondweed, Eurasian water-milfoil, didymo, bighead, silver, grass and common
 783 carp) have become established and pose threats to aquatic ecosystems in this state.
 784 Several species of primary concern, as well as other potentially harmful ANS, exist in
 785 bordering states and pose additional threats to South Dakota’s water resources.

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Priorities for Action

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Often, efforts to address ANS problems are implemented after a species has arrived and become widely distributed. As a result, these efforts are often reactive and ineffective. The purpose of this management plan is to expand the scope of efforts in SD to deal with the threats posed by all ANS. The goal of this management plan is to implement a coordinated strategy designed to minimize the risk of further ANS introductions into SD through all known pathways and vectors, develop funding mechanisms to implement and staff a SD ANS management program, stop the spread of ANS already present and eradicate or control ANS to a minimal level of impact. By forming an ANS management program at this time, it is expected that the problems other states have experienced can be minimized or completely avoided. Initially, this plan will focus on the species of primary concern listed above. As this program evolves, the focus will shift to the development and implementation of new programs designed to prevent or control the introduction of any new ANS into SD. By addressing pathways and vectors of introduction for species of primary concern, the introduction of other, lower priority or perhaps unidentified ANS sharing these common pathways and vectors, can also be prevented.

The goal of the South Dakota ANS management plan is to minimize the harmful ecological, economic, and social affects of ANS through prevention and management of introduction, population growth, and dispersal of ANS into, within, and from South Dakota. This goal will be achieved through implementation of a plan that will emphasize prevention of introductions while effectively addressing established ANS populations. The introduction of ANS into state waters may cause environmental, socio-economic, and possible public health effects. Several damaging ANS already have been introduced into South Dakota, and future introductions are highly likely. An effective management plan must:

- stress prevention through education and enforcement;
- recommend funding levels adequate for effective implementation;

- 815 • allow for early detection;
- 816 • produce interagency and user group collaboration through an invasive species
- 817 oversight committee;
- 818 • provide for easy access to accurate and up to date species distribution and
- 819 management information;
- 820 • incorporate education and research elements;
- 821 • protect and restore native plant and animal communities;
- 822 • permit appropriate and timely management response to new and existing
- 823 populations;
- 824 • facilitate inter-jurisdictional coordination with state and federal agencies;
- 825 • seek cooperative solutions with the private sector and user groups.

826
827 It is impossible to address all potential invaders, their impacts, and the constraints and
828 contingencies that may develop. Consequently, this plan is intended to be adaptable to
829 changing circumstances in order to avoid a delayed response which can limit
830 opportunities for the prevention of new introductions and options for control, leaving the
831 state with ANS management problems that are economically costly, technically
832 challenging, and possibly unfeasible to solve. To effectively address ANS problems in
833 South Dakota, prevention of new ANS introductions, and control of existing ANS
834 populations are essential.

835
836

837 **MANAGEMENT OBJECTIVES, STRATEGIES, ACTIONS AND COST**

838 **ESTIMATES**

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840 **Objective 1: Coordinate, draft, implement and evaluate a comprehensive**
841 **management plan for South Dakota.** *(Group names and acronyms defined in
842 Appendix B)

843 **1A. Problem:** There is no clear authority or agency in South Dakota charged with
844 limiting and managing ANS. South Dakota needs an organized and coordinated
845 approach to ANS management to prevent duplication of effort and eliminate gaps in
846 coverage of ANS issues. State ANS management efforts need to be coordinated with
847 regional and national efforts. Gaps in State ANS management include: unclear
848 authorities, uncoordinated activities, lack of defined State ANS management staffing and
849 funding mechanisms.

850 **Strategy 1A1:** Coordinate and draft an ANS management plan for SD.

851 **Task 1A1a:** Identify key groups and agencies involved in State ANS issues for
852 participation in an ANS Oversight Committee.

- 853 • ANS Management Plan Oversight Committee (GFP, DENR, DOA, AIB, FWS, SDT,
854 IWL, SDSU): Members will be involved in the development and drafting of an ANS
855 management plan for the State of South Dakota and will ultimately serve on an
856 oversight committee overseeing implementation and future management of ANS
857 issues in South Dakota.

858 **Task 1A1b:** Identify key groups and agencies for participation in outreach/education and
859 research subcommittees.

860 ANS Subcommittees and suggested corresponding objectives: Subcommittees will provide
861 expertise and data to inform the ANS Oversight Committee and State ANS Coordinator.

- 862 ○ Research (GFP, SDSU, NPS, and FWS): This group is currently engaged in
863 the development of an ANS Risk assessment for the State of South Dakota.
864 Future contributions from this group will include the planning, coordination
865 and implementation of ANS research and monitoring.
- 866 ○ Education and Outreach (GFP, DT, DOE, SDDC, EDWDD, IWL; This group
867 will use existing communication and outreach networks and develop new
868 methods to spread awareness of ANS threats both among state residents and
869 out-of-state visitors.

870 **Task 1A1c:** Receive preliminary plan approval from Federal ANSTF (9/08).

871 **Task 1A1d:** Receive plan approval from Governor (10/08).

872 **Strategy 1A2:** Develop and implement an ANS management program for South Dakota.

873 **Task 1A2a:** Fund and implement an ANS management program for South Dakota.

874 **Task 1A2b:** Create and fund a full time State ANS Coordinator position.

875 **Task 1A2c:** Hire and train seasonal ANS Technicians for monitoring and field inspections;
876 to report to SD ANS Coordinator.

877 **Strategy 1A3:** Monitor and evaluate South Dakota ANS management program.

878 **Task 1A2b:** ANS Oversight Committee will meet annually to review state, regional and
879 national ANS issues and revise plan content to adapt to changes in ANS risk or resources
880 for ANS management.

881 **Objective 2: Prevent the introduction of new ANS into South Dakota waters**

882 **2A. Problem:** There are several pathways by which new species can arrive in South
883 Dakota. Implementation of a program that reviews and regulates which species are
884 intentionally allowed into South Dakota, and monitors the pathways by which species can
885 be unintentionally transported into the state, is necessary to slow the rate at which new
886 species become established. Understanding how various pathways function as conduits
887 for ANS into South Dakota is critical for intercepting species and preventing
888 introductions. Prevention is the most cost effective and environmentally sound method
889 of addressing this problem. South Dakota currently has no comprehensive program to
890 prevent new ANS introductions or address new species if one should arrive.

891 **Strategy 2A1: Identify ANS that have the greatest potential to infest South**
892 **Dakota and identify existing and potential pathways that facilitate ANS**
893 **introductions.**

894 **Task 2A1a:** Create an ANS Risk Assessment for South Dakota and update as
895 required.

896 **Task 2A1b:** Network with other states and regional entities for ANS information.

897 **Strategy 2A2: Review and update regulations.**

898 **Task 2A2a:** Conduct a coordinated review of existing state ANS laws with
899 regulatory agencies.

900 **Task 2A2b:** Update existing and create new statutes and regulations as needed.

901 **Strategy 2A3: Prevent new ANS infestations through field inspections,**
902 **interviews and regulation enforcement.**

903 **Task 2A3a:** Provide training and materials to personnel, for boat and recreational
904 equipment inspections and interviews.

905 **Task 2A3b:** Operationalize law enforcement staff for equipment inspection and
906 ANS enforcement.

907

908 **Objective 3: Detect, monitor and eradicate ANS**

909 **3A. Problem:** South Dakota must be able to rapidly detect new ANS invasions and the
910 spread of established ANS. After an invasive species arrives, a brief window of
911 opportunity exists to eradicate small pioneering populations. By initiating detection and
912 monitoring programs, South Dakota will be able to discover and manage pioneering
913 infestations at a point when emergency response can be implemented and the problem
914 species may be eradicated in a cost effective manner.

915 **Strategy 3A1: Implement a state ANS surveillance program.**

916 **Task 3A1a:** Conduct surveys to determine ANS distribution.

917 **Task 3A1b:** Provide training to state natural resource staff to initiate ANS
918 monitoring programs and incorporate ANS monitoring into existing
919 programs/projects.

920 **Task 3A1c:** Provide training and materials to encourage ANS monitoring by the
921 public.

922 **Strategy 3A2: Develop State ANS response protocols to quickly and effectively**
923 **contain and eradicate pioneering populations.**

924 **Task 3A2a:** Review existing state response polices and capabilities; make
925 necessary revisions and additions in order to ensure effective containment and
926 eradication of pioneering ANS populations.

927 **Task 3A2b:** Create a defined state funding source for fast and effective control
928 and eradication response to future ANS infestations in South Dakota.

929 **Task 3A2c:** Establish cooperative policies with regional states and Indian Tribes
930 with adjoining watersheds in order to efficiently eradicate or limit the spread of
931 pioneering ANS populations.

932

933 **Objective 4: Control and eradicate established ANS that have significant impacts.**

934 **4A. Problem:** Established ANS populations can spread to uninfested waters, thereby
935 increasing their potential for economic and ecological damage. ANS Management
936 activities are most effective when they are directed at stopping the spread of ANS
937 populations to new waterbodies and limiting their impacts.

938 **Strategy 4A1: Limit the dispersal of established ANS to new waterbodies or to**
 939 **new areas of a waterbody.**

940 **Task 4A1a:** Develop guidelines to ensure the cleaning of water-based equipment
 941 that may spread ANS to uninfested waters (e.g. SDGFP gear handling policy;
 942 Appendix G).

943 **Task 4A1b:** Support scientific research between state and federal agencies and
 944 academic institutions that investigate ANS control strategies and associated
 945 environmental impacts.

946 **Task 4A1c:** Ensure that the control strategies developed and implemented by the
 947 state are done in coordination with federal agencies, local governments, inter-
 948 jurisdictional organizations, and other appropriate entities.

949 **Task 4A1d:** Ensure that control strategies are based on the best available
 950 scientific information and conducted in an environmentally sound manner.

951 **Task 4A1e:** Establish protocols that will provide guidance in designing and
 952 implementing control and eradication strategies.

953 **Strategy 4A2: Develop means of adapting human activities to accommodate**
 954 **infestations of ANS.**

955 **Task 4A2a:** Support research between state, federal and academic institutions
 956 that investigate potential means of adapting human activities to accommodate
 957 infestations of ANS where eradication or control is not feasible.
 958

959 **Objective 5: Educate Resource user groups about the ANS risks, impacts and**
 960 **prevention techniques.**

961 **5A. Problem:** New ANS introductions occur through a variety of pathways, most of
 962 which are closely related to human activities. Although some education programs
 963 include ANS information, public awareness of these issues and threats in South Dakota is
 964 inadequate.

965 **Strategy 5A1: Identify user groups.**

966 **Task 5A1a:** User groups identified: anglers, boaters (including hunters and
 967 trappers), K-16 education system, volunteer monitors, bait shops, resort owners
 968 and employees, fishing outfitters, birders, lakefront property owners,
 969 scouts/community groups, rural water irrigators, aquaculture groups.

970 **Strategy 5A2: Develop and distribute ANS educational materials for general**
 971 **awareness of ANS problems.**

972 **Task 5A2a:** Suggestions for ANS awareness materials: trading cards, ID cards to
 973 boaters and anglers (laminated and on ring or chain), marketing materials, develop
 974 lesson plans tied to state standards and provide training on their use, signs,
 975 website, news/magazine/ radio, fishing license could be opportunity to provide
 976 information, fishing and hunting handbooks.

977 **Task 5A2b:** Create legislative packet to emphasize need for ANS education and
 978 awareness.

979 **Strategy 5A3: Develop and distribute ANS educational materials targeted at**
980 **specific public pathways.**

981 **Task 5A3a:** List of education materials targeted at specific ANS pathways: signs
982 at boat docks/wash stations, highway rest areas, outdoor expo/sport shows, math-
983 science conferences, bait shops, boating manual, water festivals/environmental
984 fairs and county extension offices.

985 **Strategy 5A4: Develop and distribute ANS identification and management**
986 **information to natural resource agency staff.**

987 **Task 5A4a:** Natural resources staff identified: Creel clerks, Parks staff,
988 Biologists, Hatchery staff, Conservation Officers, also Division Directors, Dept.
989 Secretaries and the Governor.

991 **Objective 6: Support research on ANS in South Dakota and develop efficient**
992 **systems to disseminate information to research and management communities.**

993 **6A. Problem:** Little is known about the effects of ANS in SD. Research questions
994 relevant to the ANS problem include: determining the risks associated with each pathway
995 of ANS introductions, the environmental conditions necessary for certain ANS to become
996 established in SD waters, the likely interactions between ANS and native species, and
997 which management options will provide the best results in controlling or eradicating ANS
998 populations. Research is needed to quantify and clarify the effect ANS poses to SD water
999 resources.

1000 **Strategy 6A1: Support research that: identifies, predicts and prioritizes potential**
1001 **ANS introductions.**

1002 **Task 6A1a:** Identify life histories and impacts of introduced aquatic plants and
1003 animals.

1004 **Task 6A1b:** Identify data critical to preventing the introduction of new ANS.

1005 **Task 6A1c:** Attend scientific and technical conferences addressing the
1006 mechanisms by which new ANS spread.

1007 **Task 6A1d:** Monitor and support ongoing research efforts attempting to develop
1008 control mechanisms for new ANS.

1009 **Strategy 6A2: Support research on management alternatives for their effect on**
1010 **ANS and native species.**

1011 **Task 6A2a:** Investigate the relationship between human-induced disturbance of
1012 aquatic and riparian systems and ANS invasion, establishment and impacts.

1013 **Task 6A2b:** Investigate new and innovative methods of managing ANS.

1014 **Strategy 6A3: Facilitate the collection and dispersal of ANS data and policies in**
1015 **South Dakota.**

1016 **Task 6A3a:** Provide point of contact for state-wide ANS reporting and create and
1017 maintain state ANS database.

1018 **Task 6A3b:** Utilize the internet to distribute ANS information and research
1019 findings via an agency website and email posting to state and regional ANS
1020 stakeholders.

DRAFT

1021 **IMPLIMENTATION TABLES FOR SOUTH DAKOTA AQUATIC NUISANCE SPECIES MANAGEMENT PLAN**
 1022 *(Group names and acronyms defined in Appendix B)

Strategic actions/tasks		Funds Source	Lead Agency	Cooperative Agency	Recent (\$000/FTE)		Planned (\$000/FTE)		
Task #	Description				FY08	FY09	FY10	FY11	FY12
Objective 1: Coordinate, draft and implement a comprehensive management plan for SD									
1A1	Coordinate and draft an ANS management plan for SD								
1A1a	Identify key Groups and Agencies for participation in ANS Oversight Committee.	State	GFP	DENR, DOA, AIB SDSU, SDT, FWS, IWL					
1A1b	Identify key groups and agencies for participation in outreach/education and research subcommittees.	State	GFP	SDSU, NPS, DT, DOE, DOT SDDC, FWS, IWL, EDWDD					
1A1c	Receive preliminary plan approval from Federal ANSTF (9/08).	State	GFP	FWS					
1A1d	Receive plan approval from Governor (10/08).	State	GFP	OG					
1A2	Develop and implement an ANS management program for SD								
1A2a	Fund and implement an ANS management program (Values shown represent total program budget).	State & Fed	GFP	Various	44/0	35/0	55/0	287/1	298/1
1A2b	Create and fund a full time state ANS Coordinator position.	State	GFP					60/1	60/1
1A2c	Hire and train seasonal ANS Technicians for monitoring and field inspections-to report to ANS Coordinator.	State	GFP				30/0	40/0	40/0

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1024 **IMPLIMENTATION TABLES (continued)**
 1025

Strategic actions/tasks		Funds Source	Lead Agency	Cooperative Agency	Recent (\$000/FTE)		Planned (\$000/FTE)		
Task #	Description				FY08	FY09	FY10	FY11	FY12
Objective 2: Prevent the introduction of new ANS into SD waters									
2A1	Identify ANS that have the greatest potential to infest SD and pathways that facilitate ANS introductions								
2A1a	Create an ANS risk assessment for SD and update as required.	State & Fed	GFP	SDSU, Various	42/0				
2A1b	Network with states and regional entities for new ANS information.	State	GFP	Various					
2A2	Review and update regulations								
2A2a	Conduct a coordinated review of existing state ANS laws with regulatory agencies.	State	GFP	DOA, DENR, AIB					
2A2b	Update existing and create new statutes and regulations as needed.	State	GFP	DOA, DENR, AIB					
2A3	Prevent new ANS infestations through field inspections, interviews and regulation enforcement								
2A3a	Provide personnel, training and materials for boat and recreational equipment inspections and interviews.	State	GFP					15/0	20/0
2A3a	Operationalize law enforcement staff for equipment inspection and ANS enforcement.	State	GFP					2/0	3/0

1026 **IMPLIMENTATION TABLES (continued)**
 1027

Strategic actions/tasks		Funds Source	Lead Agency	Cooperative Agency	Recent (\$000/FTE)		Planned (\$000/FTE)		
Task #	Description				FY08	FY09	FY10	FY11	FY12
Objective 3: Detect, monitor, contain and eradicate ANS									
3A1	Implement a state ANS surveillance program								
3A1a	Conduct surveys to determine ANS distribution.	State	GFP	DENR, FWS, SDSU		15/0		15/0	20/0
3A1b	Provide training to natural resource staff to initiate ANS monitoring and also incorporate ANS monitoring into existing programs/projects.	State	GFP	DENR, FWS, SDSU				5/0	5/0
3A1c	Provide training and materials to encourage ANS monitoring by the public.	State	GFP	SDDC, IWL, EDWDD				5/0	5/0
3A2	Develop state ANS response protocols to quickly and effectively contain and eradicate pioneering populations								
3A2a	Review existing state response polices and capabilities and make necessary revisions and additions to ensure effective containment and eradication of pioneering ANS populations.	State	GFP	Various					
3A2b	Create a defined state funding source for fast and effective control and eradication response to future ANS infestations in SD.	State	GFP	Various					
3A2c	Establish cooperative policies with regional states and Indian Tribes with adjoining watersheds to efficiently eradicate or limit the spread of pioneering ANS populations.	State	GFP	Various					

1028 **IMPLIMENTATION TABLES (continued)**
 1029

Strategic actions/tasks		Funds Source	Lead Agency	Cooperative Agency	Recent (\$000/FTE)		Planned (\$000/FTE)		
Task #	Description				FY08	FY09	FY10	FY11	FY12
Objective 4: Control and eradicate established ANS that have significant impacts									
4A1	Limit the dispersal of established ANS to new waterbodies or to new areas of a waterbody								
4A1a	Develop guidelines for cleaning of water-based equipment that may spread ANS to uninfested waters.	State	GFP	Various				50/0	50/0
4A1b	Support scientific research between state and federal agencies and academic institutions that investigate ANS control strategies and associated environmental impacts.	State & Fed.	GFP	SDSU, DENR, FWS					
4A1c	Ensure that the control strategies developed and implemented by the state are done in coordination with federal agencies, local governments; inter-jurisdictional organizations and other appropriate entities.	Various	GFP	ACE, DOA, OG, FWS, FS, NPS, DENR, SDT					
4A1d	Ensure that control strategies are based on the best available scientific information and conducted in an environmentally sound manner.	State	GFP	SDSU, DENR, FWS					
4A1e	Establish protocols that will provide guidance in designing and implementing control and eradication strategies.	State	GFP	SDSU, DENR, FWS					
4A2	Develop means of adapting human activities to accommodate infestations of ANS								
4A2a	Support research between state, federal and academic institutions that investigate potential means of adapting human activities to accommodate infestations of ANS where eradication or control is not feasible.	State & Fed.	GFP	SDSU, DENR, FWS					

1030 **IMPLIMENTATION TABLES (continued)**
 1031

Strategic actions/tasks		Funds Source	Lead Agency	Cooperative Agency	Recent (\$000/FTE)		Planned (\$000/FTE)		
Task #	Description				FY08	FY09	FY10	FY11	FY12
Objective 5: Educate resource user groups about ANS risks, impacts and prevention techniques									
5A1	Identify user groups								
5A1a	User groups identified (see “Objectives, Strategies, Actions and Cost Estimates”).	State	GFP						
5A2	Develop and distribute ANS educational materials for general awareness of ANS problems								
5A2a	Trading cards, ID cards to boaters and anglers, develop lesson plans tied to state standards, signs, website, news/magazine/ radio, fishing and hunting handbooks.	State & Fed	GFP	IWL, DOE, SDDC, EDWDD, DT	2/0	20/0	25/0	50/0	50/0
5A2b	Create legislative packet to emphasize ANS education and awareness.	State	GFP	OG					
5a3	Develop and distribute ANS educational materials targeted at specific pathways								
5A3a	Signs at boat docks/wash stations, outdoor expo/sport shows, math-science conferences, bait shops, boating manual, water festivals/ environmental fairs and county extension offices.	State	GFP	DOE, SDDC, EDWDD, DT				10/0	10/0
5A4	Develop and distribute ANS identification and management information to resource agency staff								
5A4a	List of staff; Creel clerks, Parks, Biologists, Hatchery, staff, Conservation Officers, also Division Directors, Dept. Secretary and the Governor.	State	GFP	FWS, ACE, FS, NPS, DOA, SDSU					

1032 **IMPLIMENTATION TABLES (continued)**
 1033

Strategic actions/tasks		Funds Source	Lead Agency	Cooperative Agency	Recent (\$000/FTE)		Planned (\$000/FTE)		
Task #	Description				FY08	FY09	FY10	FY11	FY12
Objective 6: Support research on ANS and develop efficient systems to disseminate information									
6A1	Support research that: identifies, predicts and prioritizes potential ANS introductions.								
6A1a	Identify life histories and impacts of introduced aquatic plants and animals.	State	GFP	SDSU, FWS					
6A1b	Identify data critical to preventing the introduction of new ANS.	State	GFP	SDSU, FWS				30/0	30/0
6A1c	Attend scientific and technical conferences addressing the mechanisms by which new ANS spread.	Various	GFP	SDSU, FWS				5/0	5/0
6A1d	Monitor and support ongoing research efforts attempting to develop control mechanisms for new ANS.	State & Fed.	GFP	SDSU, FWS					
6A2	Support research on management alternatives for their effect on ANS and native species								
6A2a	Investigate the relationship between human-induced disturbance of aquatic and riparian systems and ANS invasion, establishment and impacts.	State	GFP	SDSU, FWS					
6A2b	Investigate new and innovative methods of managing ANS.	State & Fed.	GFP	SDSU, FWS					
6A3	Facilitate the collection and dispersal of ANS data and policies in SD								
6A3a	Provide point of contact for state-wide ANS reporting and create state ANS database.	State	GFP	Various					
6A3b	Utilize the internet to distribute ANS information and research findings via an agency website and email postings to state and regional ANS stakeholders.	State	GFP	Various					

1034

1035

GLOSSARY

1036 **Accidental introduction:** An introduction of non-indigenous aquatic species that occurs
 1037 as the result of activities other than the purposeful or intentional introduction of the
 1038 species involved, such as the transport of non-indigenous species in ballast water or in
 1039 water used to transport fish, mollusks, or crustaceans for aquaculture or other purposes.

1040 **Aquatic nuisance species (ANS):** A non-indigenous species that threatens the diversity
 1041 and abundance of native species or the ecological stability of infested waters, or
 1042 commercial, agricultural, or recreational activities dependent on such waters.

1043 **Baitfish:** Fish species commonly sold for use as bait for recreational fishing.

1044 **Ballast water:** Any water or associated sediments used to manipulate the trim and
 1045 stability of a vessel.

1046 **Control:** Limiting the distribution and abundance of a species.

1047 **Ecological integrity:** The extent to which an ecosystem has been altered by human
 1048 behavior; an ecosystem with minimal impact from human activity has a high level of
 1049 integrity (an ecosystem that has been substantially altered by human activity has a low
 1050 level of integrity).

1051 **Environmentally sound:** Methods, efforts, actions, or programs to prevent introductions
 1052 or to control infestations of ANS that minimize adverse environmental impacts.

1053 **Eradicate:** The act or process of eliminating an ANS.

1054 **Exotic:** Any species or other biological material that enters an ecosystem beyond its
 1055 historic range on the continent.

1056 **Great Lakes:** Lake Ontario, Lake Erie, Lake Huron (including Lake St. Clair), Lake
 1057 Michigan, Lake Superior, and the connecting channels (Saint Mary's River, Saint Clair
 1058 River, Detroit River, Niagara River, and Saint Lawrence River to the Canadian border),
 1059 and includes all other bodies of water within the drainage basin of such lakes and
 1060 connecting channels.

1061 **Infested:** Any waterbody where an aquatic nuisance species is known to occur.

1062 **Intentional introduction:** All or part of the process by which a non-indigenous species
 1063 is purposefully introduced into a new area.

1064 **Native:** A plant or animal species that naturally occurs in South Dakota and has not been
 1065 introduced from another state or continent.

1066 **Non-indigenous species:** Any species or other variable biological material that enters an
 1067 ecosystem beyond its historic range.

1068 **Pioneer infestation:** A small ANS colony that has spread to a new area from an
 1069 established colony.

1070 **Population:** A group of individual plant or animal species occupying a particular area at
 1071 the same time.

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APPENDIX A

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1404	Dakota Water Watch	Missouri National Recreational River
1405	East Dakota Water Development District	P.O. Box 666
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1434

APPENDIX B

1435

Group Names and Acronyms

1436

Acronym	Group/Agency
ACE	US Army Corps of Engineers
AIB	SD Animal Industry Board
DENR	SD Department of Environment and Natural Resources
DOA	SD Department of Agriculture
DOE	SD Department of Education
DOT	SD Department of Transportation
DT	SD Division of Tourism
EDWDD	East Dakota Water Development District
FS	US Forest Service
FWS	US Fish and Wildlife Service
SDGFP	SD Department of Game, Fish and Parks
IWL	Izaak Walton League
NPS	National Park Service
OG	SD Office of the Governor
OSC	SD ANS Plan Oversight Committee
SDDC	SD Discovery Center
SDSU	SD State University
USDA APHIS	US Department of Agriculture, Animal and Plant Health Inspection Service
SDT	<u>South Dakota Tribes</u>
CCST-DNR	Crow Creek Sioux Tribe-Crow Creek Reservation. Department of Natural Resources
CRST-GFP	Cheyenne River Sioux Tribe–Cheyenne River Reservation Game, Fish and Parks Department
FSST-DNR	Flandreau Santee Sioux Tribe-Flandreau Reservation. Department of Natural Resources
LBST-WFR	Lower Brule Sioux Tribe-Lower Brule Reservation Wildlife, Fish and Recreation
OST-EPP	Oglala Sioux Tribe-Pine Ridge Reservation Environmental Protection Program
OST-PRA	Oglala Sioux Tribe-Pine Ridge Reservation. Oglala Sioux Parks and Recreation Authority
RST-GFP	Rosebud Sioux Tribe–Rosebud Reservation Department of Game, Fish and Parks
SWOT-GFP	(Sisseton-Wahpeton Oyate–Lake Traverse Reservation) Game, Fish and Parks Department
YST-IFWS	Yankton Sioux Tribe–Yankton Reservation. Ithanktonwan Fish and Wildlife Service
BIA	US Bureau of Indian Affairs

APPENDIX C

Statutes and rules related to ANS in South Dakota

South Dakota Department of Game, Fish and Parks

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41-13-2 Commission authority required to use plant control chemicals in game fish waters: It is a Class 2 misdemeanor to place chemicals in the public waters of this state containing game fish for the purpose of controlling plants, unless explicit authorization to do so is obtained from the Department of Game, Fish and Parks. The department may prescribe such rules and regulations which in its discretion, are deemed necessary or desirable to safeguard game fish and other animals from the effects of such chemicals. Source: SDC 1939, § 25.0611 as enacted by SL 1961, ch 120, § 2; SL 1977, ch 190, § 588.

41-13-3 Commission authority required to introduce fish or eggs into public waters: It is a Class 2 misdemeanor for any person to transplant or introduce any fish or fish eggs into any of the public waters of this state without express authority of the Department of Game, Fish and Parks. Source: SDC 1939, § 25.0608 as enacted by SL 1961, ch 120, § 2; SL 1977, ch 190, § 589.

41-13-4 Emptying bait container into public waters as misdemeanor: It is a Class 2 misdemeanor for any person to empty the contents of any minnow bucket or other receptacle containing bait into any of the public waters of the state. Source: SDC 1939, § 25.0608 as enacted by SL 1961, ch 120, § 2; SL 1977, ch 190, § 591.

41:07:01:11 Introduction of nonnative fish into state waters prohibited: Possession and transportation of snakehead fish prohibited. No person may release a fish, mollusk, reptile, crustacean, or amphibian not native to South Dakota in any water in the state, other than aquaria, without written authorization from the commission. No person may possess or transport snakehead fish in South Dakota. Source: 8 SDR 58, effective November 30, 1981; 10 SDR 76, 10 SDR 102, effective July 1, 1984; 12 SDR 92, effective December 4, 1985; 16 SDR 114, effective January 18, 1990; 31 SDR 89, effective December 27, 2004; 32 SDR 109, effective December 27, 2005. General Authority: SDCL 41-2-18(1)(2). Law Implemented: SDCL 41-2-18(1)(2), 41-3-1, 41-3-8, 41-3-10, 41-3-12, 41-3-13.

41:07:02:02.01 No bait collected from that portion of the Missouri River below Gavins Point Dam may be transported from there except by legal anglers for use during the same day in the Missouri River below Gavins Point Dam. Source: 4 SDR 31, effective November 27, 1977; 8 SDR 58, effective November 30, 1981; 10 SDR 76, 10 SDR 102, effective July 1, 1984; 30 SDR 99, effective December 22, 2003. General Authority: SDCL 41-2-18(1)(2)(15). Law Implemented: SDCL 41-2-18(1)(2)(15), 41-12-19.
*(Rules regulating baitfish harvest, movement and use in SD are currently being reviewed and revised).

41:09:08 - IMPORTATION OF FISH

41:09:08:01.01. Fish importation prohibited -- Exceptions. A person may not import live fish or any fish reproductive product into the state except for the

1482 following: (1) A person possessing a valid fish importation permit issued by the
 1483 department; (2) An angler fishing on any boundary water as defined in
 1484 § 41:07:01:01; or (3) A person importing fish designated for aquaria use. Source: 29
 1485 SDR 80, effective December 10, 2002; 34 SDR 179, effective December 24, 2007.
 1486 General Authority: SDCL 41-2-18(1). Law Implemented: SDCL 41-2-18(1), 41-13-
 1487 3.1.

1488

1489 **41:09:08:03.01. Application requirements for fish importation permit --**

1490 **Validity.** A person shall make application for a fish importation permit on forms
 1491 provided by the department. The application must be received at least ten working
 1492 days prior to the date of importation if the application is from a new facility or
 1493 supplier. The application period shall be waived for a fish importation permit if the
 1494 facility or supplier has a valid fish health inspection certification or fish health report
 1495 on file with the department. Applications are subject to review by the department's
 1496 fish health specialist. Source: 29 SDR 80, effective December 10, 2002. General
 1497 Authority: SDCL 41-2-18(1). Law Implemented: SDCL 41-2-18(1), 41-13-3.1.

1498

1499 **41:09:08:03.02. Fish health inspection and accepted guidelines.** A fish health
 1500 inspection may only be conducted by a fish pathologist, fish health inspector, or a
 1501 recognized fish health specialist approved by the department. A fish health inspection
 1502 shall be conducted according to procedures in "Suggested Procedures for the
 1503 Detection and Identification of Certain Finfish and Shellfish Pathogens," 2004
 1504 Edition. Source: 29 SDR 80, effective December 10, 2002; 32 SDR 109, effective
 1505 December 27, 2005. General Authority: SDCL 41-2-18(1). Law Implemented: SDCL
 1506 41-2-18(1), 41-13-3.1. Reference: "Suggested Procedures for the Detection and
 1507 Identification of Certain Finfish and Shellfish Pathogens," 2004 Edition. American
 1508 Fisheries Society, Fish Health Section, 5410 Grosvenor Lane, Suite 110, Bethesda,
 1509 Maryland, 20814.

1510

1511 **41:09:08:03.03. Diseases of regulatory concern.** Fish diseases of regulatory
 1512 concern are as follows:

1513

(1) Emergency prohibitive diseases:

1514

(a) Viral hemorrhagic septicemia – V.H.S. virus;

1515

(b) Oncorhynchus masou virus – O.M. virus;

1516

(c) Salmonid rickettsial septicemia – S.R.S. virus;

1517

(d) Spring viremia of carp – *Rhabdovirus carpio* – S.V.C. virus; and

1518

(e) Rhabdovirus disease of northern pike fry – P.F.R.D. virus;

1519

(2) Prohibitive diseases:

1520

(a) Infectious hematopoietic necrosis – I.H.N. virus;

1521

(b) Infectious pancreatic necrosis – I.P.N. virus;

1522

(c) Ceratomyxosis – *Ceratomyxa shasta*;

1523

(d) Proliferative kidney disease – PKD/PKX agent;

1524

(e) Epizootic epitheliotropic disease – EED virus;

1525

(f) Channel catfish herpesvirus – C.C.V.D.;

1526

(g) White sturgeon iridovirus – W.S.I. virus of white sturgeon; and

1527

(h) Largemouth bass virus – L.M.B.V.; and

- 1528 (3) Notifiable diseases:
1529 (a) Bacterial kidney disease – *Renibacterium salmoninarum*;
1530 (b) Furunculosis – *Aeromonas salmonicida*;
1531 (c) Enteric redmouth – *Yersinia ruckeri*;
1532 (d) Whirling disease – *Myxosoma cerebralis*;
1533 (e) Shovelnose sturgeon iridovirus – S.S.I. virus of shovelnose and pallid
1534 sturgeon; and
1535 (f) Heterosporis – *Heterosporis sp.*

1536 Source: 29 SDR 80, effective December 10, 2002. General Authority: SDCL 41-2-
1537 18(1). Law Implemented: SDCL 41-2-18(1), 41-13-3.1.
1538

1539 **41:09:08:03.04. Importation requirements for fish or fish reproductive products**
1540 **obtained from facility containing salmonids.** Before the department may issue to a
1541 person a fish importation permit for importation of fish or any fish reproductive
1542 product, the person shall submit to the department a current fish health certification or
1543 a fish health inspection report from a facility containing salmonids indicating that the
1544 facility has been inspected within the past twelve months and that there is no evidence
1545 of diseases of regulatory concern or their causative pathogens. If a notifiable disease
1546 or causative pathogen is detected at a facility, the department's fish health official
1547 may allow the fish or fish reproductive products to be imported if the official
1548 determines the requested importation will not cause introduction or spread of any
1549 notifiable aquatic animal pathogens to areas they currently do not occur. Non
1550 salmonids from the same facility may be subject to sampling. Source: 29 SDR 80,
1551 effective December 10, 2002. General Authority: SDCL 41-2-18(1). Law
1552 Implemented: SDCL 41-2-18(1), 41-13-3.1.
1553

1554 **41:09:08:03.05. Importation requirements for fish or fish reproductive products**
1555 **obtained from non salmonid facility.** Before the department may issue to a person a
1556 fish importation permit for fish or any fish reproductive product obtained from a non
1557 salmonid facility, the person shall submit to the department a current fish health
1558 certification or a fish health inspection report signed by an inspecting agent approved
1559 by the department indicating the absence of any fish disease of regulatory concern,
1560 any new fish disease, and exhibition of any clinical sign of disease. Evaluation of the
1561 disease history of the originating facility may require a fish health inspection.
1562 Source: 29 SDR 80, effective December 10, 2002. General Authority: SDCL 41-2-
1563 18(1). Law Implemented: SDCL 41-2-18(1), 41-13-3.1.
1564

1565 **41:09:08:04. Packaging and shipping procedure.** Any live fish or fish reproductive
1566 product that requires an importation permit shall be packaged and shipped in the
1567 original containers from a facility that has been inspected as provided in this chapter.
1568 The original copy of the importation permit must accompany each shipment and shall
1569 include a statement of prophylactic treatments used prior to departure from the
1570 original facility. The importation permit must be readily accessible to South Dakota
1571 authorities. Shipments arranged by a broker may be imported if they are delivered
1572 directly from the certified facility, in original containers, to the receiver in South
1573 Dakota. Source: SL 1975, ch 16, § 1; 10 SDR 76, 10 SDR 102, effective July 1,

1574 1984; 29 SDR 80, effective December 10, 2002. General Authority: SDCL 41-2-
1575 18(1). Law Implemented: SDCL 41-2-18(1), 41-13-3.1.

1576

1577 **41:09:08:05. Inspection of shipments.** Any live fish or fish reproductive product
1578 imported under this chapter is subject to inspection either at the place of entry into the
1579 state or at other locations suitable to the department. The inspection may include the
1580 removal of reasonable samples of fish or any fish reproductive product for biological
1581 examination. Source: SL 1975, ch 16, § 1; 10 SDR 76, 10 SDR 102, effective July 1,
1582 1984; 15 SDR 103, effective January 19, 1989; 29 SDR 80, effective December 10,
1583 2002. General Authority: SDCL 41-2-18(1). Law Implemented: SDCL 41-2-18(1),
1584 41-13-3.1.

1585

1586 **41:09:08:06. Shipments in violation of rules -- Disposal.** Any shipment failing to
1587 display an importation permit, found to be diseased upon inspection, containing any
1588 species not authorized by the import permit, or otherwise in violation of this chapter
1589 shall be refused entry, immediately destroyed, or transported out of the state at the
1590 direction of the fish health specialist as designated by the secretary. Source: SL 1975,
1591 ch 16, § 1; 10 SDR 76, 10 SDR 102, effective July 1, 1984; 15 SDR 103, effective
1592 January 19, 1989; 29 SDR 80, effective December 10, 2002. General Authority:
1593 SDCL 41-2-18(1). Law Implemented: SDCL 41-2-18(1), 41-13-3.1.

1594

1595 **41:09:08:07. In-transit shipments exempt -- Exceptions.** Any in-transit shipment
1596 through South Dakota substantiated by an invoice or shipping document is not subject
1597 to the provisions of this chapter. However, such a shipment shall be considered an
1598 importation if any repackaging or exchange of containers or water in containers is
1599 attempted within the borders of the state. Source: SL 1975, ch 16, § 1; 10 SDR 76, 10
1600 SDR 102, effective July 1, 1984; 29 SDR 80, effective December 10, 2002. General
1601 Authority: SDCL 41-2-18(1). Law Implemented: SDCL 41-2-18(1), 41-13-3.1.

1602

1603 South Dakota Department of Agriculture

1604 **12:62:03:01. Characteristics of noxious weed:** A noxious weed possesses the
1605 following characteristics: (1) The weed is a perennial; (2) The weed is capable of
1606 unique and rapid spreading and growth under adverse conditions; (3) The weed is not
1607 controllable without special preventive chemical, mechanical, biological, and cultural
1608 practices; (4) The weed is capable of materially reducing the production of crops or
1609 livestock; (5) The weed is capable of decreasing the value of the land; and (6) The
1610 weed is not native to the state. Source: SL 1975, ch 16, § 1; 10 SDR 83, effective
1611 February 7, 1984; 12 SDR 128, 12 SDR 154, effective July 1, 1986; repealed, 22
1612 SDR 52, effective October 25, 1995; readopted, 23 SDR 185, effective May 8, 1997.
1613 General Authority: 38-22-7, 38-22-9, 38-22-11.1. Law Implemented: 38-22-7, 38-22-
1614 9.

1615

1616 **12:62:03:01.06. Statewide noxious weeds:** The following weeds are declared to be
1617 noxious statewide: (1) Canada thistle; (2) Hoary cress; (3) Leafy spurge;
1618 (4) Perennial sow thistle; (5) Purple loosestrife; (6) Russian knapweed; and (7) Salt
1619 Cedar. Source: 24 SDR 47, effective October 21, 1997; 31 SDR 191, effective May

1620 29, 2005. General Authority: 38-22-9, 38-22-11.1. Law Implemented: 38-22-7, 38-22-
 1621 9.

1622
 1623 **12:51:03:01. Regulated nonnative plant species.** The following nonnative plant species,
 1624 including all plants, plant parts, and seeds capable of propagation, are regulated plant species
 1625 under SDCL 38-24A-6: (1) Canada thistle (*Cirsium arvensis*); (2) Common crupina
 1626 (*Crupina vulgaris*); (3) Dalmatian toadflax (*Linaria dalmatica*); (4) Diffuse knapweed
 1627 (*Centaurea diffusa*); (5) Dodder (*Cuscuta spp.*); (6) Eurasian water milfoil
 1628 (*Myriophyllum spicatum*); (7) Field bindweed (*Convolvulus arvensis*); (8) Hoary cress
 1629 (*Cardaria draba*); (9) Johnsongrass (*Sorghum halepense*); (10) Leafy spurge (*Euphorbia esula*
 1630 and *E. pseudovirgata*); (11) Multiflora rose (*Rosa multiflora*); (12) Musk thistle
 1631 (*Carduus nutans*); (13) Perennial pepperweed (*Lepidium latifolium*); (14) Perennial sowthistle
 1632 (*Sonchus arvensis*); (15) Plumeless thistle (*Carduus acanthoides*); (16) Purple loosestrife
 1633 (*Lythrum salicaria* and *L. virgatum*); (17) Rush skeletonweed (*Chondrilla juncea*); (18)
 1634 Russian knapweed (*Centaurea repens*); (19) Spotted knapweed (*Centaurea maculosa*); (20) St.
 1635 Johnswort (*Hypericum perforatum*); (21) Yellow starthistle (*Centaurea solstitialis*); and (22)
 1636 Yellow toadflax (*Linaria vulgaris*). Source: 19 SDR 32, effective September 8, 1992. General
 1637 Authority: SDCL 38-24A-9. Law Implemented: SDCL 38-24A-6, 38-24A-9.

1638
 1639 **12:51:07:03. Disposal of infested material.** Weed seeds, plant parts, soil, and other debris
 1640 collected when treating regulated articles must be disposed of in a manner that prevents
 1641 dissemination of the regulated pests listed in chapter 12:51:03. The secretary may order the use
 1642 of specific means of disposal of infested material in individual cases. Source: 19 SDR 32,
 1643 effective September 8, 1992; 23 SDR 16, effective August 5, 1996. General Authority: SDCL
 1644 38-24A-9. Law Implemented: SDCL 38-24A-12.

1645
 1646 **38-24A-3. Suppression and control activities authorized.** The secretary of agriculture,
 1647 either independently or in cooperation with counties or political subdivisions thereof,
 1648 municipalities, farmers' associations or similar organizations, individuals, federal agencies, or
 1649 agencies of other states, is authorized to carry out operations or measures to locate, suppress,
 1650 control, prevent, or retard the spread of pests. Source: SL 1971, ch 220, § 3; SL 1992, ch 60, §
 1651 2.

1652
 1653 **38-24A-4. Cooperation with other agencies--Expenditure of funds.** The secretary of
 1654 agriculture is authorized to cooperate with any agency he deems necessary to suppress, control,
 1655 prevent, or retard the spread of any pest including the right to expend state funds on federal,
 1656 state, and private lands for such purposes. Source: SL 1971, ch 220, § 9.

1657
 1658 **38-24A-6. Quarantines and embargoes authorized.** The secretary of agriculture is
 1659 authorized to quarantine this state or any portion thereof when he shall determine that such
 1660 action is necessary to prevent or retard the spread of a pest within or from this state and to place
 1661 an embargo on articles from any other state or portion thereof whenever he determines that a
 1662 pest exists therein and that such action is necessary to prevent or retard its spread into this state.
 1663 Source: SL 1971, ch 220, § 4.

1664 **38-24A-7. Limitation of quarantined area--Extension.** The secretary of agriculture may
 1665 limit the application of the quarantine to the infested portion of the quarantined area and
 1666 appropriate environs, to be known as the regulated area, and may, without further hearing,
 1667 extend the regulated area to include additional portions of the quarantined area upon publication
 1668 of a notice to that effect in such newspapers in the quarantined area as he may select or by direct
 1669 written notice to those concerned. Source: SL 1971, ch 220, § 4.

1670
 1671 **38-24A-9. Scope of rules relating to regulated area--Publication of notice.** The secretary
 1672 may promulgate rules pursuant to chapter 1-26: (1) To provide standards and procedures for
 1673 location, suppression, prevention, retardation, and control of the spread of pests; 2) To provide
 1674 standards and procedures for plant quarantines and embargoes; (3) To provide restrictions for
 1675 the movement of pests, hosts, and regulated articles from quarantined or embargoed areas; (4)
 1676 To provide standards and procedures to seize, treat, or dispose of pests, hosts, or regulated
 1677 articles; (5) To provide standards for restrictions regarding inspection, disinfection, treatment,
 1678 and certification of plants from quarantined or regulated areas; and (6) To establish fees for
 1679 inspection and certification or to recover costs for pest control efforts. In addition to the
 1680 reporting requirements of chapter 1-26 notice of the rules shall be published in such newspapers
 1681 in the quarantined area as the secretary may select. Source: SL 1971, ch 220, § 5; SL 1986, ch
 1682 326, § 56.

1683
 1684 **38-24A-9.1. Emergency quarantine measures--Public hearing--Notice--Duration of**
 1685 **emergency measures--**When chapter 1-26 becomes applicable. Other provisions of this
 1686 chapter and the provisions of chapter 1-26 notwithstanding, the secretary may adopt emergency
 1687 measures to quarantine or otherwise control plant infestations on an emergency basis. Such
 1688 measures shall be subject to a public hearing, which shall be held within twenty-one days of
 1689 implementation of such measures, but no official decision need be undertaken at the conclusion
 1690 of such hearing. Notice of such hearing shall be published at least once in at least one official
 1691 newspaper in the infested area. Such emergency measures shall be valid for a period of ninety
 1692 days from implementation of the measures. After ninety days, such measures shall be subject to
 1693 the rule-making procedures of chapter 1-26. Source: SL 1986, ch 326, § 54.

1694
 1695 **38-24A-10. Movements contrary to quarantine rules prohibited.** Following
 1696 establishment of a quarantine, no person shall move any regulated article described in the
 1697 quarantine or move the pest against which the quarantine is established, within, from, into, or
 1698 through this state contrary to rules promulgated by the secretary of agriculture. Source: SL
 1699 1971, ch 220, § 5.

1700
 1701 **38-24A-11. Quarantine violation as misdemeanor.** Any person who has knowingly moved
 1702 any regulated article into this state from any quarantined area of any other state, which article
 1703 has not been treated or handled under provisions of the quarantine and rules, to remove all
 1704 possibilities of infestation and damage, in effect at the point of origin, is guilty of a Class 1
 1705 misdemeanor. Source: SL 1971, ch 220, § 10; SL 1977, ch 190, § 344.

1706
 1707 **38-24A-14. Inspection powers of secretary--Notice.** To effectuate the purposes of this
 1708 chapter, the secretary of agriculture may, with a search warrant or the consent of the owner,

1709 make reasonable inspection of any property in this state. The secretary may, without a search
 1710 warrant, with or without the assistance of any law enforcement agency, stop and inspect, in a
 1711 reasonable manner, any means of conveyance moving within this state upon probable cause to
 1712 believe it contains or carries any pest, host, or other article subject to the provisions of this
 1713 chapter, and may make any other reasonable inspection of any premises or means of
 1714 conveyance for which no search warrant is required. The secretary may, if he believes that a
 1715 pest exists, investigate the suspected premises after giving written notice. Such notice is
 1716 considered given if it is given to the owner or person in charge of the premises by personal
 1717 service at least one day before entry, or if it is mailed by certified mail addressed to the last
 1718 known address of the owner at least five days before entry. Source: SL 1971, ch 220, § 8; SL
 1719 1986, ch 334, § 4.

1720
 1721 **38-24A-15. Issuance of search warrants.** The appropriate circuit and magistrate courts in
 1722 this state shall have authority to issue search warrants for such inspections upon a showing by
 1723 the secretary of agriculture that there is probable cause to believe that there exists in or on the
 1724 property to be inspected a pest, host, or other article subject to the provisions of this chapter.
 1725 Source: SL 1971, ch 220, § 8.

1726
 1727 **38-24A-17. Violation as misdemeanor--Civil liability for damages.** Any person who
 1728 violates any of the provisions of this chapter or who alters, forges, counterfeits, or uses without
 1729 authority any certificate or permit or other document provided for in this chapter or in the rules
 1730 of the secretary of agriculture provided for in this chapter, is guilty of a Class 1 misdemeanor. In
 1731 addition, any person is liable in a civil action for all damage that is occasioned or caused by a
 1732 violation of this chapter. Source: SL 1971, ch 220, § 10; SL 1977, ch 190, § 345; SL 2001, ch
 1733 218, § 1.

1734
 1735 **South Dakota Animal Industry Board**

1736 **40-3-14. Rules and regulations of board.** The Animal Industry Board may make all such
 1737 orders for the execution of the powers conferred upon it and the performance of its duties, to
 1738 effectuate, enforce, and carry out promptly and efficiently the provisions of the statutes relating
 1739 to its duties, powers, and jurisdiction. The board may likewise amend or repeal all such orders.
 1740 The board may promulgate rules pursuant to chapter 1-26 concerning: (1) The definition of
 1741 items used to administer this chapter; (2) Declaratory rulings; (3) The regulation of livestock
 1742 diseases and parasites; (4) The regulation of bovine tuberculosis; (5) The regulation of the
 1743 importation of livestock; (6) The regulation and licensure of livestock auctions and stockyards;
 1744 (7) The regulation and licensure of livestock dealers; (8) The setting of livestock inspection
 1745 fees; (9) The regulation and licensure of swine dealers; (10) The regulation and licensure of
 1746 rendering establishments and pet food processing plants; (11) The establishment of swine
 1747 identification and maintenance of records; (12) The establishment of approved pesticides for
 1748 ticks, scabies, and screw-worms; (13) The regulation of livestock exhibits; (14) The control
 1749 of pullorum typhoid control; (15) The use of federal methods and rules for meat inspection;
 1750 (16) The regulation of refrigerated locker plants; (17) The importation of equine; (18)
 1751 Preservatives control; (19) The regulation of nondomestic animals; and (20) The procedures
 1752 for establishing a quarantine. However, the board shall exercise its regulatory and quarantine
 1753 powers in a manner that affects the minimum geographical area reasonably necessary to control

1754 or eradicate disease. Source: SDC 1939, § 40.0103; SL 1945, ch 170; SL 1981, ch 290; SL
1755 1986, ch 326, § 83; SL 1990, ch 325, § 15.

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1757 **FEDERAL**

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1759 **U.S. Fish and Wildlife Service**

1760 **The Lacey Act** which prohibits importation and interstate delivery of listed species is enforced
1761 by the United States Fish and Wildlife Service. The list of injurious live or dead fishes,
1762 mollusks, crustaceans, or their eggs (50 CFR 16.13) includes the following ANS relevant to
1763 SD; Zebra mussels (*Dreissena polymorpha*), Live or dead salmonids and their live fertilized
1764 eggs or gametes unless certified free of *Oncorhynchus masou* virus and viruses causing viral
1765 hemorrhagic septicemia and infectious hematopoietic necrosis, Snakehead (genus *Channa* or
1766 *Parachanna*). Black carp (*Mylopharyngodon piceus*), All live forms; live gametes, viable
1767 eggs, and hybrids, Silver Carp and Largescale carp
1768

1769 **United States Department of Agriculture - Animal and Plant Health Inspection**
1770 **Service (USDA-APHIS).**

1771 **Emergency order** prohibiting the importation of certain species of live fish from two
1772 Canadian provinces into the United States and the interstate movement of the same
1773 species from the eight states bordering the Great Lakes due to outbreaks of viral
1774 hemorrhagic septicemia (VHS).

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APPENDIX D

South Dakota Aquatic Nuisance Species of Concern

South Dakota Aquatic Nuisance Species of Concern. Probable vectors by which species were or may be introduced: intentional planting or stocking (I), boat-barge-equipment (BBE), bait (B), aquaculture (AE), plant trade (PT), aquarium (AM), and parasite (PE). Status codes: established (ES), not present (NP), collected (COL).

Aquatic Nuisance Species (<i>Scientific name</i>)	Status in SD	Probable vector
<u>PRIMARY CONCERN</u>		
Brittle naiad (<i>Najas minor</i>)	ES	I, BBE
Curly pondweed (<i>Potamogeton crispus</i>)	ES	I, BBE
Didymo (<i>Didymosphenia geminata</i>)	ES	BBE
Eurasian water-milfoil (<i>Myriophyllum spicatum</i>)	ES	I
New Zealand mudsnail (<i>Potamopyrgus antipodarum</i>)	NP	I, BBE
Rusty crayfish (<i>Orconectes rusticus</i>)	NP	B
Zebra mussel (<i>Dreissena polymorpha</i>)	COL	BBE
Quagga mussel (<i>Dreissena rostriformis bugensis</i>)	NP	BBE
Bighead carp (<i>Hypthalmichthys nobilis</i>)	ES	AE
Black carp (<i>Mylopharyngodon piceus</i>)	NP	I, B
Common carp (<i>Cyprinus carpio</i>)	ES	I, B
Grass carp (<i>Ctenopharyngodon idella</i>)	ES	I
Silver carp (<i>Hypthalmichthys molitrix</i>)	ES	AE
VHS (Viral hemorrhagic septicemia)	NP	I, BBE
<u>SECONDARY CONCERN</u>		
Black alder (<i>Alnus glutinosa</i>)	NP	I
Brazilian waterweed (<i>Egeria densa</i>)	NP	
Bur reed (<i>Sparganium glomeratum</i> (Laestad.) L. Neum).	NP	
European water clover (<i>Marsilea quadrifolia</i>)	NP	I
Flowering rush (<i>Butomus umbellatus</i>)	ES	I, PT
Purple loosestrife (<i>Lythrum salicaria</i>)	ES	I, PT
Salt cedar (<i>Tamarix spp.</i>)	ES	I, PT
Water foxtail (<i>Alopecurus arundinaceus</i>)	ES	
Yard dock (<i>Rumex longifolius</i> DC.)	NP	
Yellow floating-heart (<i>Nymphoides peltata</i>)	NP	AM
Yellow iris (<i>Iris pseudacorus</i>)	ES	PT
Asian clam (<i>Corbicula fluminea</i>)	COL	B, AE

APPENDIX D (Continued)

Aquatic Nuisance Species (<i>Scientific name</i>)	Status in SD	Probable vector
Big-ear radix (<i>Radix auricularia</i>)	NP	PT, AM
Calanoid copepod (<i>Megacyclops viridis</i>)	NP	BBE
Chinese mystery snail (<i>Cipangopaludina chinensis malleata</i>)	NP	AM
European stream valvata (<i>Valvata piscinalis</i>)	NP	BBE
Freshwater jellyfish (<i>Craspedacusta sowerbyi</i>)	NP	I, PT
Japanese mystery snail (<i>Cipangopaludina japonica</i>)	NP	I
Opossum shrimp (<i>Mysis relicta</i>)	ES	I
Snail (<i>Melanoides tuberculata</i>)	ES	
Spiny water flea (<i>Bythotrephes longimanus</i>)	NP	BBE
Water flea (<i>Daphnia lumholtzi</i>)	NP	I, BBE
Water flea (<i>Eubosmina coregoni</i>)	NP	BBE
Alewife (<i>Alosa pseudoharengus</i>)	NP	I
Bowfin (<i>Amia calva</i>)	NP	I
Brook silverside (<i>Labidesthes sicculus</i>)	NP	
Bullhead minnow (<i>Pimephales vigilax</i>)	ES	I, B
Cisco (<i>Coregonus artedi</i>)	ES	I
Digenean fluke (<i>Ichthyocotylurus</i>)	NP	PE
Digenean fluke/trematode (<i>Neascus brevicaudatus</i>)	NP	PE
Goldfish (<i>Carassius auratus</i>)	ES	AM
Lake chubsucker (<i>Erimyzon sucetta</i>)	NP	I
Monogenetic fluke (<i>Dactylogyrus amphibothrium</i>)	NP	PE
Monogenetic fluke (<i>Dactylogyrus hemiamphibothrium</i>)	NP	PE
Myxosporidian (<i>Sphaeromyxa sevastopoli</i>)	NP	
Nutria (<i>Myocastor coypus</i>)	NP	I
Redside shiner (<i>Richardsonius balteatus</i>)	NP	B
Round goby (<i>Apollonia melanostomus</i>)	NP	BBE
Rudd (<i>Scardinius erythrophthalmus</i>)	ES	B
Ruffe <i>Gymnocephalus cernuus</i>	NP	BBE
Sacramento perch (<i>Archoplites interruptus</i>)	ES	I
Salmonid whirling disease (<i>Myxobolus cerebralis</i>)	NP	I
Tench (<i>Tinca tinca</i>)	NP	I
Three-spined stickleback (<i>Gasterosteus aculeatus</i>)	NP	I, BBE, B
Tubenose goby (<i>Proterorhinus semilunaris</i>)	NP	BBE
Western/Eastern mosquitofish (<i>Gambusia affinis/G. holbrooki</i>)	NP	I
White catfish (<i>Ameirus catus</i>)	NP	I
Zander (<i>Sander lucioperca</i>)	ES	I

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APPENDIX E

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Panel of Experts involved in Aquatic Nuisance Species Risk Assessment for South Dakota*.

Name	Title	Affiliation	E-mail	Phone
Doug Backlund	Database Manager / Biologist	SDGFP	doug.backlund@state.sd.us	605-773-4345
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Andy Burgess	Aquatic Biologist	SDGFP	andy.burgess@state.sd.us	605-773-2743
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Greg Wanner	Fish Biologist	USFWS	greg_wanner@fws.gov	605-224-8693
David Willis	Department Head	SDSU	david.willis@sdstate.edu	605-688-6121
Stephen Wilson	Resource Management/GIS specialist	NPS	stephen_k_wilson@nps.gov	402-667-5524

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*(Group names and acronyms defined in Appendix B)

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APPENDIX F

Individual Risk Assessments and Ranking for ANS of Primary Concern

Plants / algae

Brittle naiad (*Najas minor*)

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1. Estimate the probability of brittle naiad being on, with, or in one of the vectors and pathways to SD and state which vector(s) and pathway(s).
Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
Rationale: This species spreads along at least two vectors: intentional planting and boat-barge-equipment. It is currently established in SD and present in other pathways, including MN- and IA-SD (Sturtevant 2008a).
 2. Estimate the probability of brittle naiad surviving in transit to SD.
Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
Rationale: Brittle naiad has survived transit to and is currently established in SD.
 3. Estimate the probability of brittle naiad successfully colonizing and maintaining a population where introduced in SD.
Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
Rationale: SDGFP identified an established population in McCook Lake in 2006.
 4. Estimate the probability of brittle naiad to spread beyond the colonized area in SD.
Rating: **MEDIUM**, Uncertainty: **REASONABLY UNCERTAIN**.
Rationale: SDGFP treated the McCook Lake brittle naiad population with herbicide on two occasions during 2007, which reduced the extent of the infestation and threat of spread beyond the colonized area; however brittle naiad seeds are easily spread to new locations by boats, barges, or equipment
 5. Estimate the economic impact if brittle naiad were to establish (or is/was established) in SD.
Rating: **MEDIUM**, Uncertainty: **REASONABLY UNCERTAIN**
Rationale: SDGFP spent \$1162.34 or \$581.17 per lake surface acre, to treat the brittle naiad in McCook Lake. Treatment costs in other aquatic habitats in SD could be similar and additional economic impacts are possible (e.g., reduced lakeshore property value).
 6. Estimate the environmental impact if the organism were to establish (or is/was established) in SD.
Rating: **HIGH**, Uncertainty: **REASONABLY UNCERTAIN**
Rationale: In McCook Lake, brittle naiad competed with native aquatic plants, forming a dense overstory canopy in some areas. It is uncertain what changes in the native plant and animal communities might have taken place if brittle naiad had been left untreated.
 7. Estimate the impact from social and/or political influences if brittle naiad were to establish (or is/was established) in SD.

1833 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1834 **Rationale:** Resource users (e.g., boaters, swimmers, and lakeshore property
 1835 owners) were immediately concerned with the dense growth of brittle naiad in
 1836 McCook Lake, and requested that SDGFP take action to correct the problem.
 1837

1838 **Curly pondweed (*Potamogeton crispus*)**

- 1839 1. Estimate the probability of curly pondweed being on, with, or in one of the
 1840 vectors and pathways to SD and state which vector(s) and pathway(s).
 1841 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1842 **Rationale:** This species spreads along at least two vectors: intentional planting
 1843 and boat-barge-equipment. It is established in SD but also occurs in all five of the
 1844 most-traveled interstate pathways including MN-, IA-, ND-, NE-, and CO-SD
 1845 (Stuckey 1979; Sturtevant 2008b).
- 1846 2. Estimate the probability of curly pondweed surviving in transit to SD.
 1847 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1848 **Rationale:** Curly pondweed has survived transit and is currently established in
 1849 SD.
- 1850 3. Estimate the probability of curly pondweed successfully colonizing and
 1851 maintaining a population where introduced in SD.
 1852 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1853 **Rationale:** Curly pondweed populations were established in SD by 1965 and
 1854 currently occur throughout the state.
- 1855 4. Estimate the probability of curly pondweed to spread beyond the colonized area in
 1856 South Dakota.
 1857 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1858 **Rationale:** Curly pondweed has spread from its original colonization area to all
 1859 but one reservoir of the Missouri River and lakes in the Black Hills region. Its
 1860 life history suggests that continued spread of curly pondweed from established
 1861 populations via human-mediated vectors and pathways is likely, especially during
 1862 the summer months when turions are most abundant and the boat-barge-
 1863 equipment vector is most active between water bodies.
- 1864 5. Estimate the economic impact if curly pondweed were to establish (or is/was
 1865 established) in SD.
 1866 Rating: **MEDIUM**, Uncertainty: **REASONABLY UNCERTAIN**
 1867 **Rationale:** Costs associated with mediating curly pondweed may be similar to
 1868 those incurred for the mediation of brittle naiad. However, the current
 1869 distribution of curly pondweed is much more extensive than that of brittle naiad,
 1870 suggesting that control efforts could be cost-prohibitive.
- 1871 6. Estimate the environmental impact if curly pondweed were to establish (or is/was
 1872 established) in SD.
 1873 Rating: **MEDIUM** Uncertainty: **REASONABLY UNCERTAIN**
 1874 **Rationale:** Curly pondweed competes with native vegetation, but the outcome of
 1875 the competitive interaction varies by context. In SD, curly pondweed often
 1876 initiates germination in advance of native aquatic plants, and forms dense mats

1877 that dominate the aquatic plant community (Ode 2006). If the growth form
 1878 becomes dense and mat-like, then native species and biogeochemical cycling may
 1879 be affected; otherwise, the environmental effects of curly pondweed may be
 1880 diffuse and undetectable.

1881 7. Estimate the impact from social and/or political influences if curly pondweed
 1882 were to establish (or is/was established) in SD.

1883 Rating: **MEDIUM**, Uncertainty: **REASONABLY UNCERTAIN**

1884 **Rationale:** Curly pondweed has the potential to outcompete native aquatic plants,
 1885 form dense mats, and impede resource users. Curly pondweed infestations have
 1886 in the past triggered public complaints and requests for management and control.
 1887 As stated previously, the long-term outcomes and related public perceptions have
 1888 been varied but in general, curly pondweed has not created a great deal of concern
 1889 from resource users across the state.

1890

1891 **Didymosphenia/ “didymo” (*Didymosphenia geminata*)**

1892 1. Estimate the probability of didymo being on, with, or in one of the vectors and
 1893 pathways to SD and state which vector(s) and pathway(s).

1894 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

1895 **Rationale:** The primary vector implicated in its spread is boat-barge-equipment
 1896 (Spaulding and Elwell 2007). It is established in SD (Larson 2007), but details on
 1897 its distribution in other relevant pathways are poorly understood.

1898 2. Estimate the probability of didymo surviving in transit to SD.

1899 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

1900 **Rationale:** Didymo has survived transit to and is currently established in SD.

1901 3. Estimate the probability of didymo successfully colonizing and maintaining a
 1902 population where introduced in SD.

1903 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

1904 **Rationale:** Didymo nuisance blooms were reported in Rapid Creek, SD,
 1905 beginning in May 2002 and have since been reoccurring (Larson 2007).

1906 4. Estimate the probability of didymo to spread beyond the colonized area in SD.

1907 Rating: **MEDIUM** Uncertainty: **VERY CERTAIN**

1908 **Rationale:** Although didymo is easily transported along the boat-barge-
 1909 equipment vector, its habitat requirements are fairly specific. Suitable habitat for
 1910 this species in SD is likely restricted to Black Hills streams.

1911 5. Estimate the economic impact if didymo were to establish (or is/was established)
 1912 in SD.

1913 Rating: **MEDIUM**, Uncertainty: **REASONABLY UNCERTAIN**

1914 **Rationale:** Costs associated with mediating didymo nuisance blooms are not
 1915 currently known. However, the negative effects of the blooms on trout could
 1916 influence revenue from angling-related tourism in the Black Hills of SD.

1917 6. Estimate the environmental impact if didymo were to establish (or is/was
 1918 established) in SD.

1919 Rating: **HIGH**, Uncertainty: **REASONABLY UNCERTAIN**

1920 **Rationale:** Didymo competes with other algae and plants and if the excess stalk
 1921 growth results in a dense nuisance bloom, this diatom can have negative effects
 1922 on aquatic invertebrates and fishes and aquatic ecosystems (Spaulding and Elwell
 1923 2007).

1924 7. Estimate the impact from social and/or political influences if didymo were to
 1925 establish (or is/was established) in SD.

1926 Rating: **MEDIUM**, Uncertainty: **REASONABLY UNCERTAIN**

1927 **Rationale:** Environmental impacts of didymo nuisance blooms, paired with
 1928 general aesthetic concerns (didymo may superficially resemble fiberglass
 1929 insulation or raw sewage pollution) generally elicit strong negative responses
 1930 from resource users (Spaulding and Elwell 2007).

1931

1932 **Eurasian water-milfoil (*Myriophyllum spicatum*)**

1933 1. Estimate the probability of Eurasian water-milfoil being on, with, or in one of the
 1934 vectors and pathways to SD and state which vector(s) and pathway(s).

1935 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

1936 **Rationale:** This species spreads along at least two vectors: intentional planting
 1937 (Couch 1985) and boat-barge-equipment (Invasive Species Program 2008).
 1938 Eurasian water-milfoil occurs in all five of the most-traveled interstate pathways
 1939 including MN-, IA-, NE-, ND-, and CO-SD (Jacono 2008).

1940 2. Estimate the probability of Eurasian water-milfoil surviving in transit to SD.

1941 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

1942 **Rationale:** Eurasian water-milfoil has survived transit and is currently established
 1943 in SD.

1944 3. Estimate the probability of Eurasian water-milfoil successfully colonizing and
 1945 maintaining a population where introduced in SD.

1946 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

1947 **Rationale:** SDGFP identified an established, near-shore population of Eurasian
 1948 water-milfoil in Lake Sharpe in 1999.

1949 4. Estimate the probability of Eurasian water-milfoil to spread beyond the colonized
 1950 area in SD.

1951 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

1952 **Rationale:** The population currently established in Lake Sharpe is not as
 1953 aggressive as others described in the literature; however the invasion history of
 1954 Eurasian water-milfoil strongly indicates that it does represent a potential
 1955 nuisance to SD. Missouri River reservoirs, such as Lake Sharpe, are deep, man-
 1956 made “lake-like” habitats that lack well-developed, native plant communities
 1957 typical of shallower natural lakes. The potential for Eurasian water-milfoil
 1958 forming nuisance blooms is much stronger in lakes or slack water habitats with
 1959 elevated nutrient loading, intense plant management, and elevated motorboat
 1960 traffic (Nichols 1994), which is typical of many of the glacial lakes of
 1961 northeastern SD (Dave Ode personal communication).

1962 5. Estimate the economic impact if Eurasian water-milfoil were to establish (or
 1963 is/was established) in SD.

1964 Rating: **HIGH**, Uncertainty: **REASONABLY CERTAIN**

- 1965 **Rationale:** SD has not currently incurred any costs to mitigate the population in
 1966 Lake Sharpe. However, more extensive and aggressive Eurasian water-milfoil
 1967 populations in neighboring states (e.g., MN) elicit research, monitoring and
 1968 control expenditures, and considerable public concern; it is not unreasonable to
 1969 anticipate similar economic and social impacts if current infestations expand
 1970 within SD.
- 1971 **6.** Estimate the environmental impact if Eurasian water-milfoil were to establish (or
 1972 is/was established) in SD.
 1973 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1974 **Rationale:** The negative effects of Eurasian water-milfoil primarily result from a
 1975 tendency to form canopies of dense growth which can: reduce native plant and
 1976 invertebrate diversity and abundance (Keast 1984; Smith and Barko 1990;
 1977 Madsen 1994), reduce water quality, food quality for waterfowl (Aiken 1979),
 1978 increase survival of larval and juvenile fish and decrease feeding success of larger
 1979 predatory fish (Lillie and Budd 1992; Engel 1995). Currently, the population in
 1980 Lake Sharpe does not exhibit these characteristics, however if this species were
 1981 spread to other more suitable waterbodies in SD, such impacts are more likely to
 1982 be observed.
- 1983 **7.** Estimate the impact from social and/or political influences if Eurasian water-
 1984 milfoil were to establish (or is/was established) in SD.
 1985 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1986 **Rationale:** Social and/or political effects of Eurasian water-milfoil result from its
 1987 tendency to form canopies of dense growth that impede recreational boating and
 1988 residential and commercial water use (e.g. water intake structures; Jacono 2008).
 1989 More widespread Eurasian water-milfoil infestations would likely prompt a strong
 1990 negative response from user groups in SD.

1991 **Invertebrates**

1992 **New Zealand mudsnails (*Potamopyrgus antipodarum*)**

- 1995 **1.** Estimate the probability of New Zealand mudsnails being on, with, or in one of
 1996 the vectors and pathways to SD and state which vector(s) and pathway(s).
 1997 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 1998 **Rationale:** As the name indicates, this species is native to freshwater lotic and
 1999 lentic habitats of New Zealand and surrounding islands (Hall et al. 2003). The
 2000 New Zealand mudsnail is exotic to the U.S. and spreads along the boat-barge-
 2001 equipment and intentional stocking (transported with stocked fish) vectors
 2002 (Benson and Kipp 2008). There are no documented occurrences in SD; however
 2003 New Zealand mudsnails occur in at least two pathways, including MN- and CO-
 2004 SD (Benson and Kipp 2008). Although the MT-SD pathway was not implicated
 2005 in this risk assessment as a primary source of ANS, the New Zealand mudsnail is
 2006 established in MT and could continue its eastward range expansion into SD.
- 2007 **2.** Estimate the probability of New Zealand mudsnail surviving in transit to SD.
 2008 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

- 2009 **Rationale:** This species tolerates temperatures from 0–34°C (Hylleberg and
 2010 Siegismung 1987; Quinn 1994) and has demonstrated survival in the boat-barge-
 2011 equipment and intentional stocking (i.e., translocation with fish) vectors to
 2012 colonize much of the western U.S.
- 2013 3. Estimate the probability of New Zealand mudsnail successfully colonizing and
 2014 maintaining a population where introduced in SD.
 2015 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2016 **Rationale:** New Zealand mudsnail populations throughout North America consist
 2017 entirely of parthenogenetic (asexual) females which could successfully colonize a
 2018 new habitat in SD with the introduction of just one individual (Hall et al. 2003).
 2019 Although they are not freeze-tolerant, this species has been very successful at
 2020 colonizing aquatic habitats of the western U.S.
- 2021 4. Estimate the probability of New Zealand mudsnail to spread beyond the colonized
 2022 area in SD.
 2023 Rating: **HIGH**, Uncertainty: **REASONABLY UNCERTAIN**
 2024 **Rationale:** Following its initial colonization of the Snake River in Idaho in the
 2025 mid-1980s, this species spread to over 50 drainages by 2005 (Richards 2004).
 2026 Once established in SD, it is likely that the New Zealand mudsnail would spread
 2027 throughout geothermal aquatic habitats (those that maintain above-freezing
 2028 temperatures throughout the year) in western SD, particularly in the Black Hills.
- 2029 5. Estimate the economic impact if New Zealand mudsnail were to establish (or
 2030 is/was established) in SD.
 2031 Rating: **HIGH**, Uncertainty: **REASONABLY UNCERTAIN**
 2032 **Rationale:** Trout fishing in the Black Hills is a considerable source of tourism-
 2033 related income for SD, which could be negatively impacted by the establishment
 2034 of the New Zealand mudsnail (see criteria 6). Zealand mudsnail also has the
 2035 potential to impair water intake structures through attaching to surfaces in high
 2036 numbers and causing surface fouling and clogging which could impact residential
 2037 and commercial water costs and availability.
- 2038 6. Estimate the environmental impact if New Zealand mudsnail were to establish (or
 2039 is/was established) in SD.
 2040 Rating: **MEDIUM**, Uncertainty: **REASONABLY UNCERTAIN**
 2041 **Rationale:** Grazing by New Zealand mudsnails can cause changes in the aquatic
 2042 primary producer community (e.g. algae and diatoms). Indirect effects could
 2043 include competition for food and space with native gastropods and impacting food
 2044 chains for secondary consumers, such as fish. New Zealand mudsnails have
 2045 quickly come to dominate macroinvertebrate communities in recently invaded
 2046 habitats (New Zealand mudsnails compose 65-92% of macroinvertebrate
 2047 production in three rivers in the Greater Yellowstone Area, WY; Hall 2006).
- 2048 7. Estimate the impact from social and/or political influences if New Zealand
 2049 mudsnail were to establish (or is/was established) in SD.
 2050 Rating: **HIGH**, Uncertainty: **REASONABLY CERTAIN**
 2051 **Rationale:** Trout angler interest groups, such as Trout Unlimited, and businesses
 2052 that benefit from angling-related tourism in western SD could be negatively

2053 impacted by the establishment of New Zealand mudsnail in SD. These groups
 2054 might represent a vocal and powerful lobby if they perceived that their passion
 2055 and/or livelihood were compromised by an aquatic nuisance species.
 2056

2057 **Dreissenid /zebra and quagga mussels (*Dreissena polymorpha* and *Dreissena***
 2058 ***rostriformis bugensis*)**

- 2059 1. Estimate the probability of Dreissenid mussels being on, with, or in one of the
 2060 vectors and pathways to SD and state which vector(s) and pathway(s).
 2061 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2062 **Rationale:** Dreissenid mussels are known to spread along at least one vector
 2063 relevant to SD (boat-barge-equipment) and occur in all five of the most-traveled
 2064 interstate pathways including; MN-, IA-, NE-, and CO-SD (Benson and Raikow
 2065 2008; Benson et al. 2008).
- 2066 2. Estimate the probability of Dreissenid mussels surviving in transit to SD.
 2067 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2068 **Rationale:** The previously detected zebra mussel veligers (see Biology) provide
 2069 evidence of the ability for transit to SD. Dreissenid mussels are currently
 2070 established throughout the US; including aquatic habitats similar to those in
 2071 occurring SD.
- 2072 3. Estimate the probability of Dreissenid mussels successfully colonizing and
 2073 maintaining a population where introduced in SD.
 2074 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2075 **Rationale:** As stated previously (see criteria 1) adult Dreissenid mussels have not
 2076 been collected in SD to this date (2008); however recent infestations throughout
 2077 western states (NM, AZ, CA, CO) and continued spread through regionally
 2078 infested areas (IA, MN, NE, KS etc.) suggest that veligers and adults are present
 2079 in vectors and pathways relevant to SD. There is a strong likelihood of their
 2080 eventual arrival and colonization of the aquatic habitats of this state.
- 2081 4. Estimate the probability of Dreissenid mussels to spread beyond the colonized
 2082 area in SD.
 2083 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2084 **Rationale:** Zebra mussels colonized Lakes St. Clair and Erie in 1988 (Ludyanskiy
 2085 et al. 1993), quagga mussels colonized Lake Erie in 1991 (Mills et al. 1996), and
 2086 currently, these species occur in at least 24 states (Benson and Raikow 2008;
 2087 Benson et al. 2008). Given their rapid spread throughout the US, it is likely that
 2088 Dreissenid mussels would spread throughout SD after initial establishment.
- 2089 5. Estimate the economic impact if Dreissenid mussels were to establish (or is/was
 2090 established) in SD.
 2091 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2092 **Rationale:** The clogging and damage to water infrastructures (intake pipes, water
 2093 filtration facilities, and power generating plants) was estimated to cost \$100
 2094 million per year in the US (Pimentel et al. 2000). SD would likely be affected by
 2095 similar water infrastructure damage though specific costs are not estimated here.

- 2096 6. Estimate the environmental impact if Dreissenid mussels were to establish (or
 2097 is/was established) in SD.
 2098 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2099 **Rationale:** Once established in SD, it is likely that Dreissenid mussels could
 2100 achieve densities similar to those measured in other locations outside their native
 2101 range (up to 700,000 m⁻²; Griffiths et al. 1991). At such high densities, the
 2102 environmental effects of Dreissenid mussels include, large scale food chain
 2103 effects resulting from the high consumption of suspended algae and zooplankton,
 2104 and altered macroinvertebrate and fish community structures, and exclusion of
 2105 native mussels through competition (Ludyanskiy et al. 1993). Three mussels
 2106 listed as aquatic species of greatest conservation need in the State Comprehensive
 2107 Wildlife Conservation Plan (SDGFP 1996; elktoe, rock pocketbook, and creek
 2108 heelsplitter) would be particularly vulnerable to competition from Dreissenid
 2109 mussels.
- 2110 7. Estimate the impact from social and/or political influences if Dreissenid mussels
 2111 were to establish (or is/was established) in SD.
 2112 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2113 **Rationale:** At the high densities often observed outside their native range
 2114 Dreissenid mussels can have a variety of impacts on humans ranging from
 2115 negative impacts on recreational boating and swimming, to the clogging of
 2116 commercial and residential water intake structures (Benson and Raikow 2008;
 2117 Benson et al. 2008). As a result of the largely successful, national public outreach
 2118 and education efforts, a newly established population of zebra or quagga mussels
 2119 would likely elicit a strong, negative response from a variety of resource user
 2120 groups from across the state.
 2121
- 2122 **Rusty crayfish (*Orconectes rusticus*)**
- 2123 1. Estimate the probability of rusty crayfish being on, with, or in one of the
 2124 vectors and pathways to SD and state which vector(s) and pathway(s).
 2125 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2126 **Rationale:** Rusty crayfish are assumed to have spread outside their native range
 2127 to states including MN (i.e., they occupy the MN-SD pathway) along at least one
 2128 vector: bait (Hobbs and Jass 1988). It is likely that rusty crayfish may also spread
 2129 along the plant-animal importation for research, aquaculture, and intentional
 2130 stocking vectors.
- 2131 2. Estimate the probability of rusty crayfish surviving in transit to SD.
 2132 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2133 **Rationale:** Rusty crayfish have survived long-distance dispersal to neighboring
 2134 states, including MN, and it is likely that they are capable of surviving transit to
 2135 SD as well.
- 2136 3. Estimate the probability of rusty crayfish successfully colonizing and maintaining
 2137 a population where introduced in SD.
 2138 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2139 **Rationale:** Because they have successfully established in MN (similar latitude),
 2140 rusty crayfish could likely successfully at establish in SD. Furthermore, a

- 2141 population could become established from the introduction of just one fertilized
2142 female which could result in 80–575 young (Hobbs and Jass 1988).
- 2143 4. Estimate the probability of rusty crayfish to spread beyond the colonized area in
2144 SD.
2145 Rating: **MEDIUM**, Uncertainty: **REASONABLY CERTAIN**
2146 **Rationale:** Once established in SD, it is possible that rusty crayfish could spread;
2147 either slowly, through natural expansion, or quickly through bait capture and
2148 movement or movement by aquaculture.
- 2149 5. Estimate the economic impact if rusty crayfish were to establish (or is/was
2150 established) in SD.
2151 Rating: **LOW**, Uncertainty: **VERY UNCERTAIN**
2152 **Rationale:** The most likely economic effect of the establishment of rusty crayfish
2153 would result from declining native crayfish harvest, and potential collapse of the
2154 crayfish fishery. However, the economic impacts from such a collapse are
2155 limited. Another potential economic effect is lost revenue as a result of declining
2156 sport fisheries (see criteria 6 below).
- 2157 6. Estimate the environmental impact if rusty crayfish were to establish (or is/was
2158 established) in SD.
2159 Rating: **HIGH**, Uncertainty: **REASONABLY CERTAIN**
2160 **Rationale:** Several authors documented the decline of native crayfishes upon the
2161 establishment of rusty crayfish in states outside SD (e.g., Lodge et al. 1986).
2162 Rusty crayfish can intensely graze aquatic plants, leading to decreases in
2163 macrophyte abundance and diversity (Lodge and Lorman 1987) which can have
2164 large scale effects on food chain levels, including: other invertebrates, reptiles
2165 (including the false map turtle; Bandas and Higgins 2004), fish, and waterfowl.
- 2166 7. Estimate the impact from social and/or political influences if rusty crayfish were
2167 to establish (or is/was established) in SD.
2168 Rating: **LOW**, Uncertainty: **RELATIVELY CERTAIN**
2169 **Rationale:** At this time, it is unlikely that the establishment of rusty crayfish
2170 would elicit strong social or political effects in SD.

2171 **Vertebrates and associated pathogens**

2172 **Common carp (*Cyprinus carpio*)**

- 2175 1. Estimate the probability of common carp being on, with, or in one of the vectors
2176 and pathways to SD and state which vector(s) and pathway(s).
2177 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
2178 **Rationale:** Common carp was introduced to the US and spread to SD and other
2179 states along at least two vectors: intentional stocking and bait (Blackwell 2007).
2180 It is currently established in SD as well as present in all five of the other most-
2181 traveled pathways, including MN-, IA-, NE-, ND-, and CO-SD (Nico et al.
2182 2008b).
- 2183 2. Estimate the probability of common carp surviving in transit to SD.
2184 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

- 2185 **Rationale:** Common carp has survived transit to and is currently established
 2186 throughout SD.
- 2187 3. Estimate the probability of common carp successfully colonizing and maintaining
 2188 a population where introduced in SD.
 2189 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2190 **Rationale:** Common carp likely colonized SD in 1885 and have since maintained
 2191 populations throughout the state (Blackwell 2007).
- 2192 4. Estimate the probability of common carp to spread beyond the colonized area in
 2193 SD.
 2194 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2195 **Rationale:** Common carp occur statewide in SD. After establishment, common
 2196 carp likely spread beyond the colonized area by anglers collecting and
 2197 transporting bait (Blackwell 2007).
- 2198 5. Estimate the economic impact if common carp were to establish (or is/was
 2199 established) in SD.
 2200 Rating: **HIGH**, Uncertainty: **VERY UNCERTAIN**
 2201 **Rationale:** Because common carp have been established for so long in SD,
 2202 economic impacts are difficult to assess. A positive impact has been the
 2203 establishment of a commercial fishery, which harvests thousands of pounds from
 2204 SD lakes each winter for export to larger metropolitan markets (Blackwell 2007).
 2205 Negative economic impacts can be seen in degraded fisheries and costs of
 2206 removal and restocking of waterbodies infested with common carp.
- 2207 6. Estimate the environmental impact if common carp were to establish (or is/was
 2208 established) in SD.
 2209 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2210 **Rationale:** Several authors have documented decreased diversity and abundance
 2211 of aquatic plants coupled with increased turbidity following establishment of
 2212 common carp (e.g., Laird and Page 1996). Additionally, common carp may
 2213 compete with ecologically similar species such as those in the sucker family
 2214 (Catostomidae) and have indirect negative effects on sight-oriented predators,
 2215 bottom feeders and nesters, and fishes and birds relying on aquatic plants for food
 2216 and habitat (Fuller et al. 1999).
- 2217 7. Estimate the impact from social and/or political influences if common carp were
 2218 to establish (or is/was established) in SD.
 2219 Rating: **LOW**, Uncertainty: **REASONABLY CERTAIN**
 2220 **Rationale:** Common carp were established over 100 years ago, and have caused
 2221 large scale ecological harm to aquatic environments in SD. Although many South
 2222 Dakotans, especially fishermen, consider them rough fish, most do not see their
 2223 presence as unusual and many people do not know that they are an exotic species
 2224 (Shearer 2007). As a result, their social and/or political effects at present can be
 2225 considered negligible.
 2226

2227 **Silver/Bighead carp (*Hypophthalmichthys molitrix* and *Hypophthalmichthys nobilis*)**

- 2228 1. Estimate the probability of silver/bighead carp being on, with, or in one of the
 2229 vectors and pathways to SD and state which vector(s) and pathway(s).
 2230 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2231 **Rationale:** These species were introduced to the US and spread to SD and other
 2232 states along at least two vectors: intentional stocking (Freeze and Henderson
 2233 1982; Fuller et al. 1999) and bait (Shearer 2007). Silver and bighead carp are
 2234 currently established in SD as well as present in three other pathways, including:
 2235 IA-, NE-, and CO-SD (Nico 2008), whereas bighead carp are additionally present
 2236 in the MN-SD pathway (Nico and Fuller 2008).
- 2237 2. Estimate the probability of silver/bighead carp surviving in transit to SD.
 2238 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2239 **Rationale:** Silver/bighead carp have survived transit and are currently established
 2240 in SD.
- 2241 3. Estimate the probability of silver/bighead carp successfully colonizing and
 2242 maintaining a population where introduced in SD.
 2243 Rating: **HIGH**, Uncertainty: **MODERATELY CERTAIN**
 2244 **Rationale:** Silver/bighead carp likely colonized and have since maintained a
 2245 population in SD by migrating upstream through the mainstem of the Missouri
 2246 River (Nico 2008; Nico and Fuller 2008).
- 2247 4. Estimate the probability of silver/bighead carp to spread beyond the colonized
 2248 area in SD.
 2249 Rating: **HIGH**, Uncertainty: **REASONABLY CERTAIN**
 2250 **Rationale:** Given their success at escape from captivity, upstream migration, and
 2251 colonization throughout the Mississippi and Missouri Rivers it is likely that both
 2252 species will eventually become widespread in SD. Both silver and bighead carp
 2253 would find suitable habitat and ample food to maintain populations throughout the
 2254 warmwater streams and rivers and the shallow, nutrient rich wetlands, lakes, and
 2255 reservoirs of SD.
- 2256 5. Estimate the economic impact if silver/bighead carp were to establish (or is/was
 2257 established) in SD.
 2258 Rating: **HIGH**, Uncertainty: **MODERATELY UNCERTAIN**
 2259 **Rationale:** Although it is difficult to predict the economic effect of these fishes in
 2260 SD, the potential for lost revenue from angling-related tourism exists. The
 2261 primary environmental effects of these species (see criterion 6 below) implies that
 2262 they will compete with native planktivores, some of which are highly valued sport
 2263 fisheries (e.g., paddlefish *Polyodon spathula*; Fuller et al. 1999).
- 2264 6. Estimate the environmental impact if silver / bighead carp were to establish (or
 2265 is/was established) in SD.
 2266 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2267 **Rationale:** As silver and bighead carp extend their ranges in the Missouri River
 2268 basin, concern is growing over their potential to alter plankton communities and
 2269 the species dependent on them, notably paddlefish (*Polyodon spathula*) and
 2270 threatened native mussel species (elktoe *Alasmidonta marginata*, rock pocketbook

- 2271 *Arcidens confragosus*, and creek heelsplitter *Lasmigona compressa*) listed as
 2272 species of greatest conservation need in SD's State Comprehensive Wildlife
 2273 Conservation Plan (SDGFP 1996). It is possible that sustained pressure on the
 2274 plankton community could eventually lead to plankton community collapse and
 2275 large scale effects on the aquatic food web.
- 2276 7. Estimate the impact from social and/or political influences if silver/bighead carp
 2277 were to establish (or is/was established) in SD.
 2278 Rating: **HIGH**, Uncertainty: **MODERATELY CERTAIN**
 2279 **Rationale:** Silver carp are infamously known for their propensity to jump out of
 2280 the water when disturbed potentially causing injury to passing boaters (Shearer
 2281 2007). Widespread establishment in SD would likely produce a strongly negative
 2282 social and political response.
 2283
- 2284 **Black carp (*Mylopharyngodon piceus*)**
- 2285 1. Estimate the probability of black carp being on, with, or in one of the vectors and
 2286 pathways to SD and state which vector(s) and pathway(s).
 2287 Rating: **MEDIUM**, Uncertainty: **MODERATELY CERTAIN**
 2288 **Rationale:** Black carp have not been collected in SD or in any of the five primary
 2289 pathways, however their overall risk to native mollusks, resemblance to grass carp
 2290 and listing by the US Fish and Wildlife Service as an injurious species under the
 2291 Lacey Act, provided a strong impetus to list them as a species of primary concern
 2292 to SD.
- 2293 2. Estimate the probability of black carp surviving in transit to SD.
 2294 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2295 **Rationale:** Black carp escaped aquaculture ponds in Missouri in April of 1994
 2296 and as a result there is a chance of their dispersal and survival via natural
 2297 dispersal as well or through intentional (illegal) stocking, or unintentional capture
 2298 and transfer as bait.
- 2299 3. Estimate the probability of black carp successfully colonizing and maintaining a
 2300 population where introduced in SD.
 2301 Rating: **HIGH**, Uncertainty: **MODERATELY CERTAIN**
 2302 **Rationale:** Grass carp which have environmental requirements very similar to
 2303 those of black carp have successfully colonized and maintained populations
 2304 throughout SD, suggesting that black carp could have equal success in SD.
- 2305 4. Estimate the probability of black carp to spread beyond the colonized area in SD.
 2306 Rating: **MEDIUM**, Uncertainty: **MODERATELY CERTAIN**
 2307 **Rationale:** Given their success at escape from captivity, upstream migration, and
 2308 colonization throughout the Mississippi and Missouri Rivers it appears possible
 2309 that black carp could eventually become widespread in SD.
- 2310 5. Estimate the economic impact if black carp were to establish (or is/was
 2311 established) in SD.
 2312 Rating: **MEDIUM**, Uncertainty: **MODERATELY UNCERTAIN**

- 2313 **Rationale:** The primary environmental effects of these species (see criteria 6
 2314 below) implies that they have the potential to affect desirable sport fisheries and
 2315 waterfowl populations by reducing the diversity and abundance of native mussels
 2316 on which fishes and waterfowl feed (Nico and Williams 1996), creating an
 2317 economic impact to businesses associated with those recreational industries.
- 2318 6. Estimate the environmental impact if black carp were to establish (or is/was
 2319 established) in SD.
 2320 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2321 **Rationale:** The primary environmental effects of black carp include: reduced
 2322 diversity and abundance of native mussels, competition with native fishes,
 2323 competition with waterfowl that consume mussels, and introduction of parasites
 2324 (Nico and Williams 1996). The three mussel species (elktoe, rock pocketbook,
 2325 and creek heelsplitter) listed as species of greatest conservation need in SD’s State
 2326 Comprehensive Wildlife Conservation Plan are particularly threatened by
 2327 predation by black carp (SDGFP 1996).
- 2328 7. Estimate the impact from social and/or political influences if black carp were to
 2329 establish (or is/was established) in SD.
 2330 Rating: **HIGH**, Uncertainty: **MODERATELY CERTAIN**
 2331 **Rationale:** Because black carp are federally listed as injurious, each new state
 2332 occurrence is likely to elicit a strongly negative social and political response.
 2333

2334 **Grass carp (*Ctenopharyngodon idella*)**

- 2335 1. Estimate the probability of grass carp being on, with, or in one of the vectors and
 2336 pathways to SD and state which vector(s) and pathway(s).
 2337 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2338 **Rationale:** These species are native to eastern Asia and exotic to the US, but they
 2339 were introduced to the US and spread to SD and other states along at least two
 2340 vectors: intentional stocking and escape from aquaculture (Fuller et al. 1999).
 2341 Grass carp are currently established in SD as well as present in all five other
 2342 pathways including MN-, IA-, NE-, ND-, and CO-SD (Nico et al. 2008a).
- 2343 2. Estimate the probability of grass carp surviving in transit to SD.
 2344 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2345 **Rationale:** Grass carp already survived transit to and established in SD.
- 2346 3. Estimate the probability of grass carp successfully colonizing and maintaining a
 2347 population where introduced in SD.
 2348 Rating: **MEDIUM**, Uncertainty: **REASONABLY CERTAIN**
 2349 **Rationale:** Although SD, like many other states, prohibits the intentional release
 2350 of diploid (fertile) grass carp into open drainages, grass carp have colonized and
 2351 have maintained a population in SD since at least 1980 (Fuller et al. 1999).
- 2352 4. Estimate the probability of grass carp to spread beyond the colonized area in SD.
 2353 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2354 **Rationale:** Given their success at escape from captivity, upstream migration, and
 2355 colonization throughout the Mississippi and Missouri Rivers it is likely that grass
 2356 carp will eventually become widespread in SD. Grass carp, as the name implies,

- 2357 are primarily herbivorous grazers that would find suitable habitat and ample food
 2358 to maintain populations throughout the warmwater streams and rivers and the
 2359 shallow, nutrient rich wetlands, lakes, and reservoirs of SD.
- 2360 5. Estimate the economic impact if grass carp were to establish (or is/was
 2361 established) in SD.
 2362 Rating: **HIGH**, Uncertainty: **VERY UNCERTAIN**
 2363 **Rationale:** Although it is difficult to predict the economic effect of these fishes in
 2364 SD, the potential for lost revenue from angling-related tourism exists. The
 2365 primary environmental effects of these species (see criterion 6 below) suggests
 2366 their potential to manipulate a clear-water, plant-dominated fishery into a nutrient
 2367 rich, turbid (clouded by suspended particles) phytoplankton-dominated fishery,
 2368 with negative implications for sight-oriented predators (Fuller et al. 1999).
- 2369 6. Estimate the environmental impact if grass carp were to establish (or is/was
 2370 established) in SD.
 2371 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2372 **Rationale:** Grass carp are efficient grazers that decrease the abundance of aquatic
 2373 plants, compete with native crayfishes, and can negatively affect fishes through
 2374 reduced habitat and food availability. They also host parasites and diseases
 2375 potentially transmitted to native fish communities (Fuller et al. 1999).
- 2376 7. Estimate the impact from social and/or political influences if grass carp were to
 2377 establish (or is/was established) in SD.
 2378 Rating: **MEDIUM**, Uncertainty: **MODERATELY CERTAIN**
 2379 **Rationale:** When introduced for control of aquatic plants, grass carp are initially
 2380 perceived as a positive addition to waterbodies with dense growth of aquatic plant
 2381 growth. However, in other habitats, grass carp may be responsible for major
 2382 shifts in aquatic food webs and quality of fisheries. Overall responses would
 2383 likely be mixed.

2384 Viral Hemorrhagic Septicemia (VHS)

2385 **Risk ranking and explanation**

- 2386 1. Estimate the probability of VHS being on, with, or in one of the vectors and
 2387 pathways to SD and state which vector(s) and pathway(s).
 2388 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2389 **Rationale:** VHS can be spread from one waterbody to the next through a variety
 2390 of means, not all of which are known at this time. One known method of
 2391 spreading VHS is moving infected fish or water from one waterbody to another.
 2392 This can be done by importation, stocking, or the use of bait fish. Other potential
 2393 sources of VHS spreading are natural fish movements, recreational
 2394 boating/angling, bird assistance, ballast water discharge, and sampling activities.
 2395 Although the transmission vector is not well-understood, the virus is present in at
 2396 least one pathway: MN-SD (Cordes 2006).
 2397
- 2398 2. Estimate the probability of VHS surviving in transit to SD.
 2399 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**

- 2400 **Rationale:** The recent transmission of VHS in the Great Lakes and continued
 2401 infestations suggest that the virus could likely survive transit to SD in a number of
 2402 way vectors (e.g. importation of contaminated fish or fish gametes).
- 2403 3. Estimate the probability of VHS successfully colonizing and maintaining a
 2404 population where introduced in SD.
 2405 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2406 **Rationale:** Fishes that were infected in the Great Lakes (e.g., yellow perch and
 2407 salmonids; see criterion 1 above) are also abundantly present in SD waters and
 2408 could serve as suitable hosts for VHS to establish successfully.
- 2409 4. Estimate the probability of VHS to spread beyond the colonized area in SD.
 2410 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2411 **Rationale:** Movement of fish stocks, fish eggs, and equipment used in such
 2412 transfers could spread the virus from one waterbody to another in SD, potentially
 2413 infecting a susceptible population of fish.
- 2414 5. Estimate the economic impact if VHS were to establish (or is/was established) in
 2415 SD.
 2416 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2417 **Rationale:** Although it is difficult to predict the total economic effect of these
 2418 fishes in SD, expenses of viral screening and clean-up of fish die-offs and lost
 2419 revenue from angling-related tourism are all potential impacts.
- 2420 6. Estimate the environmental impact if VHS were to establish (or is/was
 2421 established) in SD.
 2422 Rating: **MEDIUM**, Uncertainty: **REASONABLY CERTAIN**
 2423 **Rationale:** VHS infections could result in die-offs of several valuable fish species
 2424 in SD (Cordes 2006). Fish die-offs could potentially disrupt trophic status of a
 2425 waterbody through removal of top predators and alter biogeochemical cycling
 2426 through decomposition of large quantities of fish carcasses.
- 2427 7. Estimate the impact from social and/or political influences if VHS were to
 2428 establish (or is/was established) in SD.
 2429 Rating: **HIGH**, Uncertainty: **VERY CERTAIN**
 2430 **Rationale:** Although humans have not been infected from eating VHS-infected
 2431 fish, the physical symptoms of infected fishes are often readily observable.
 2432 Because outbreaks of VHS in the Great Lakes were well-publicized, social and
 2433 political reactions to establishment in SD would likely be strongly negative.
 2434

2435

APPENDIX G

2436

Aquatic Nuisance Species (ANS) disinfection protocols for fieldworkers

2437

South Dakota Game, Fish and Parks

2438

Wildlife Division

2439

2440

Two disinfection levels for minimizing ANS risks.

2441

Level 1: Used after every trip on all waters for boats, trailers, sampling gear and equipment.

2442

2443

Level 2*: Used **IN ADDITION TO LEVEL I** procedures every time a piece of equipment or a boat has been exposed to a waterbody that has a confirmed or suspected infestation of an ANS (e.g. zebra mussels, *Didymosphenia geminata*, Eurasian milfoil etc.) and is to be transferred out of the area of known contamination. If a boat is to be re-deployed into the same water it just came out of, level **II** decontamination is not necessary until the sampling trip is complete. For a current list of known or suspected ANS infested waterbodies in South Dakota; check the SDGFP website at: www.sdgfp.info/Wildlife/AquaticNuisance/AquaticNuisanceSpecies.aspx

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2451

Note: If possible, a complete set of equipment should be dedicated to work done within each area of known or suspected infestation. This equipment should be clearly labeled as “DIRTY” If it is not possible to dedicate sets of equipment to certain waters then Level 2 decontamination is required after all trips.

2452

2453

2454

2455

2456

Level 1 disinfection

2457

Before leaving any water access site

2458

- Inspect boats, trailers and all sampling equipment.

2459

- Clean and remove any visible plants, animals or sediment.

2460

- Drain plugs should be removed and all water removed from interior spaces. Lower motors to completely drain the lower unit. Leave these areas open to the air until next launch.

2461

2462

2463

After leaving water access site (see note below)

2464

- Pressure wash boat hulls and bunks and all equipment with hot soapy water and rinse thoroughly (preferably car wash >100 F).

2465

2466

or

2467

- Rinse boats and equipment with tap water and dry for at least 5 days prior to re-use.

2468

Note: If a boat is to be re-deployed into the same water it just came out of, pressure washing or drying is not necessary until the sampling trip is complete.

2469

2470 **LEVEL 2 disinfection* (for use IN ADDITION TO LEVEL I)**

2471 **Boats**

- 2472 • All interior surfaces of the boat that may hold water including bilge areas and wet
2473 wells should be washed with hot (>100 F), soapy water and rinsed thoroughly (car
2474 wash).
- 2475 • Areas that hold water should also be sprayed with the disinfectant** and rinsed
2476 after 1 hour.
- 2477 • Leave all interior spaces open to the air for at least 5 days.
- 2478 • After draining the lower unit of the motor, disengage the “dead man” switch, direct
2479 a constant flow of hot soapy water into the lower unit, and engage the starter to
2480 push the soapy water through the cooling system, rinse the system thoroughly in the
2481 same manner. **DO NOT RUN THE MOTOR OUT OF THE WATER.** After
2482 completion of the rinse, return the lower unit to the transom saver.
- 2483 • Boat hulls should be washed using the brush or soap mop.
- 2484 • Trailers should be carefully washed including bunks and all underneath surfaces
2485 and suspension systems.

2486 **Equipment**

- 2487 • Waders and wading shoes should be washed in normal laundry detergent using the
2488 manufacturer’s guidelines. (Felt soled shoes and waders should not be used in any
2489 areas with known or suspected infestation).
- 2490 • Sampling equipment should be washed in disinfectant solution; hard surfaces
2491 should be scrubbed with a brush.
- 2492 • Leave all equipment in the open to dry for at least 5 days.

2493 *The disinfectant recommended for use in level 2 is chlorine bleach. When applying
2494 bleach, workers should stay upwind of the spray and wear eye protection, rain gear and
2495 gloves. Bleach will breakdown in sunlight and when in contact with organic material.
2496 Bleach is corrosive to metal and rubber, consult appropriate Material Safety Data Sheet
2497 (MSDS) protocols for chlorine bleach use.

2498 **Chlorine bleach at 200ppm is the recommended disinfectant. Household bleach
2499 (5.25% chlorine; sold at grocery stores) should be diluted to 200ppm (15ml household
2500 bleach to 1 gallon of water) and dispensed from a spray bottle (Other suitable
2501 disinfectants may be substituted).

2502 **Note:** The task is not necessarily to directly kill the invasive species in question but to
2503 prevent their transfer to other uninfected waterbodies. When possible, if sampling both
2504 infested and uninfested waters, plan your trips to sample un-infested waters first, then
2505 suspected waters and conclude with the waters with confirmed infestations. These
2506 procedures are dependent on development of effective monitoring of ANS infestations
2507 and frequent updating and referencing of the SD infested waters list posted on the
2508 SDGFP website.
2509